CITY OF MERCED <u>Planning & Permitting Division</u>

STAFF REPORT:	#20-16	AGENDA ITEM: 4.1
FROM:	Kim Espinosa, Planning Manager	PLANNING COMMISSION MEETING DATE: July 22, 2020
PREPARED BY:	Julie Nelson, Associate Planner	CITY COUNCIL MEETING DATE: Sept. 8, 2020

- **SUBJECT:** Modification to the Pre-annexation Development Agreement for the Absolute-Bright Annexation, initiated by Rick Telegan on behalf of Exposition Properties, LLC, and Leeco, LLC, property owners. This application involves a request to modify Exhibits "D" and "G" of the Pre-Annexation Development Agreement. The requested modification of Exhibit "D" would remove the requirement that development within the annexation area be done from south to north, thus allowing any of the property owners to develop without being delayed by the development of the other property, and the requested modification of Exhibit "G" would modify Condition #7 of Planning Commission Resolution #2871 removing the requirement that all infrastructure on G Street be completed in one construction project, and not be divided by ownership or tentative maps. The affected property consists of approximately 85 acres, generally located on the east side of G Street, north of Merrill Place (extended). The property has General Plan designations of Low Density Residential (LD), Village Residential (VR), and Open Space/Park Recreation (OS-PK); and is zoned R-1-5 and Residential Planned Development (P-D) #61. *PUBLIC **HEARING***
- **ACTION:** PLANNING COMMISSION:

Recommendation to City Council

- 1) Environmental Review #20-15 (Categorical Exemption)
- 2) Modification of Pre-Annexation Development Agreement

CITY COUNCIL:

Approve/Disapprove/Modify

- 1) Environmental Review #20-15 (Categorical Exemption)
- 2) Modification Pre-Annexation Development Agreement

SUMMARY

The applicant has requested to modify Exhibits "D" and "G" of the Pre-Annexation Development Agreement for the Absolute-Bright Annexation (Annexation #198) approved April 17, 2006. The annexation area for the Absolute-Bright Annexation included approximately 100 acres located on

the east side of G Street, north of Merrill Place (extended) (Attachment A). The Pre-Annexation Development Agreement has a 20-year term and sets forth conditions and requirements for development within the annexation area. All parties involved in the annexation signed the Pre-Annexation Development Agreement agreeing to the terms of the agreement (Attachment B of Planning Commission Staff Report #20-16). These parties included Absolute, LLC; Leeco, LLC; BP Investors, LLC; and Bright Development, A California Corporation.

The proposed change to Exhibit "G" includes the modification of Condition #7 of Planning Commission Resolution #2871 approved for Annexation #198 and the Establishment of Planned Development (P-D) #61 (Exhibit G of Attachment B of Planning Commission Staff Report #20-16).

The Pre-Annexation Development Agreement describes the procedure for modifying the agreement in Section 22.7 and in Section 25. Section 22.7 lists conditions under which a change to the Pre-Annexation Development Agreement would be considered "minor" and not require an amendment to the agreement. Section 25 requires that if an amendment is made, all parties must agree and consent to the change. Staff has determined the request submitted with this application does not fall under Section 25 to be considered a "minor" change. Therefore, staff's opinion is that the request is an amendment to the agreement that requires all parties to agree. Although City staff is not opposed to the proposed modifications, Bright Development has not consented to the proposed amendment.

Staff is providing a recommendation to continue this item until Bright Development agrees to the proposed amendment. However, if the Planning Commission determines it is appropriate to take action and forward this request to the City Council, staff has provided an alternative action for the Planning Commission to take approving the proposed modifications and recommending approval to the City Council. The Planning Commission may also vote to recommend denial of the request and instruct staff to prepare findings to that effect.

RECOMMENDATION

Staff Recommendation

Planning staff recommends the Planning Commission open the public hearing and continue this item to the Planning Commission meeting of August 19, 2020, to allow time for the applicant and Bright Development to agree upon the proposed amendments to the Pre-Annexation Development Agreement.

Alternative Action

If the Planning Commission desires to take action on this request without the agreement of Bright Development, the Planning Commission may recommend to the City Council: 1) approval of Environmental Review #20-15 (Categorical Exemption); and, 2) the Modification to Exhibits "D" and "G" of the Pre-Annexation Development Agreement for the Absolute-Bright Annexation (Annexation #04-01) as shown on Attachments F and G of Planning Commission Staff Report #20-16 (including the adoption of the Resolution at Attachment J of Planning Commission Staff Report #20-16).

PROJECT DESCRIPTION

The requested modifications to the Pre-Annexation Development Agreement are to modify Exhibit "D" and Exhibit "G." See details in the Findings Section.

Surrounding Land	Existing Use of Land	City Zoning Designation	City General Plan Land Use Designation
North	Vacant Land	County	Low Density (LD) Residential
South	Vacant Land	Planned Development (P-D) #53	Low/Medium Density (LMD) Residential/ Village Residential (VR)
East	Vacant	County	Open Space/Park (OS/P)/Low Density Residential (LD)
West	Single-family	Planned Developments (P-D) #46	Low Density Residential (LD)

Surrounding Zones and Land Uses (Attachment A):

BACKGROUND

The Absolute-Bright Annexation was approved by City Council on April 17, 2006, and become effective December 12, 2006. The Pre-Annexation Development Agreement was negotiated between the City and the owners at the time – Absolute, LLC; Leeco, LLC; BP Investors, LLC; and Bright Homes. In 2008, Absolute, LLC granted the property they owned to Exposition Properties, LLC. In order to comply with the terms of the Pre-Annexation Development Agreement, an assignment and assumption agreement was recorded which basically transferred the responsibilities of the Pre-Annexation Development Agreement from Absolute, LLC to Exposition Properties, LLC.

In 2007, Vesting Tentative Subdivision Maps #1291 (Bright Development) and #1292 (Palisades) were approved. The plan at that time was that the subdivisions would be developed close to the same time. Therefore, the conditions placed in the agreement regarding infrastructure were not an issue. Once the economic downturn hit, both developments stalled. Since that time, VTSM #1291 (Bright Development) has been modified and received three extensions keeping the map valid until January 16, 2021. The VTSM for Palisades (VTSM #1292 expired in 2018. However, a new map was approved (VTSM #1312) on June 3, 2020.

FINDINGS/CONSIDERATIONS:

General Plan/Zoning Compliance

A) The proposed project complies with the General Plan designations of Low Density Residential (LD), Village Residential (VR), and Open Space/Park Recreation (OS-PK); and the zoning classification of Planned Development R-1-5 and Residential Planned Development (RP-D) #61.

Development Agreement Findings

B) Merced Municipal Code (MMC) Chapter 20.86--Development Agreements (Attachment H of Planning Commission Staff Report #20-16) spells out procedures for adopting and amending Development Agreements, which includes the requirement for public hearings before the Planning Commission and City Council for adoption and amendments (MMC 20.86.050—Public Notice and Hearings and MMC 20.86.140—Amendment or Termination). Per Merced Municipal Code Section 20.86.080, the City Council may approve an application for a Development Agreement only if the following finding can be made.

MMC 20.86.080--Finding.

1. The City Council may approve an application for a Development Agreement only if the Development Agreement is consistent with the General Plan and any applicable specific or community plan.

As noted in Finding A of Staff Report #20-16 (above), the proposed project complies with the General Plan designations of Low Density Residential (LD), Village Residential (VR), and Open Space/Park Recreation (OS-PK); and the zoning classification of Residential Planned Development (RP-D) #61.

- C) In addition to the Finding above, Merced Municipal Code Section 20.86.030—Review Authority, states that "Procedures for considering Development Agreements are spelled out in this chapter and in City Council Resolution No. 1995-06, adopted on February 6, 1995." Resolution No. 1995-06, in Section 301, spells out that the Planning Commission's recommendation to the City Council should include the following determination whether or not the Development Agreement proposed:
 - 1. Is consistent with the objectives, policies, general land uses and programs specified in the general plan and any applicable specific plan?

As noted in Finding A of Staff Report #20-16 (above), the proposed project complies with the General Plan designations of Low Density Residential (LD), Village Residential (VR), and Open Space/Park Recreation (OS-PK). There is no applicable specific plan for this area.

2. Is compatible with the uses authorized in, and the regulations prescribed for, the land use district in which the real property is located?

As noted in Finding A of Staff Report #20-16 (above), the proposed project complies with the uses and regulations in the zoning classifications of R-1-5 (Low Density Residential) and Residential Planned Development (RP-D) #61.

3. Is in conformity with public convenience, general welfare, and good land use practice?

The annexation area contains a mixture of uses including Low Density Residential, Village Residential, and Open Space/Park land. These land uses are consistent with the City's General Plan and reflect the City's goals regarding land use and development as prescribed in the General Plan. Therefore, the subject site represents

good land use practice. There are no uses, policies, or requirements related to this annexation area that interferes with public convenience or the general welfare.

4. Will be detrimental to the health, safety, and general welfare?

Because the land uses and Pre-Annexation Development Agreement conform to the City's General Plan and Zoning Ordinance, development within the area will not be detrimental to the health, safety, or general welfare.

5. Will adversely affect the orderly development of property or the preservation of property valued?

The Pre-Annexation Development Agreement were designed to ensure the orderly development of the area and the preservation of property values by addressing land use, circulation, public facilities and services, parks and open space, and infrastructure phasing and financing for all future development in the area. The proposed changes would not adversely affect the development of the property within the annexation area.

Amendments to the Pre-Annexation Development Agreement

- D) Section 22.7 "Changes and Amendments" of the Pre-Annexation Development Agreement states that "a change to the Existing Development Approvals shall be deemed 'minor' and not require and amendment to this Agreement provided such change does not:
 - (a) Alter the permitted uses of the Property as a whole; or,
 - (b) Increase the density or intensity of use of the Property as a whole; or,
 - (c) Increase the maximum height and size of permitted buildings; or,
 - (d) Delete a requirement for the reservation or dedication of land for public purposes within the Property as a whole; or,
 - (e) Constitute a project requiring a subsequent or a supplemental Environmental Impact Report pursuant to Section 21166 of the Public Resources Code."

Although the proposed changes do not fall into the above categories, staff's opinion is that because the proposed modifications affect the order of development, making it possible for the Palisades subdivision to develop before the Bright subdivision, the proposed changes should be considered an amendment to the Agreement and fall under the provision for such under Section 25 of the Agreement. Additionally, because the proposed changes include modifying Condition #7 of Planning Commission Resolution #2871, the changes must be acted on by the Planning Commission and City Council.

Section 25 of the Pre-Annexation Development Agreement entitled "Amendment or Cancellation of Agreement" states "This Agreement shall not be amended, modified, or canceled, in whole or in part, unless in writing signed by both parties hereto, and only by mutual consent of the parties..." As explained above, the City has determined the requested modifications do not constitute a "minor" change and are subject to Section 25 of the Agreement. As such, all parties must mutually consent to the changes. To date, City staff has not received consent from Bright Development to make the proposed changes to the Agreement.

Modifications to Exhibits "D" – Public Benefits

Remove Public Benefit #9 which states "Owner shall submit a development phasing plan E) that phases construction and development from south to north along with all infrastructure extensions." One of the considerations for annexation, is the public benefits that would be provided by the annexation. In this case, Exhibit "D" provides 10 public benefits that would be provided. Benefit #9 requires that the phasing and construction be done from south to north. At the time, both developers were working together and development of the annexation area was imminent. Thus it was reasonable to expect the development to occur from south to north in order to prevent there being a gap in City infrastructure. Currently, water and sewer lines exist in G Street to serve the annexation area. However, sidewalks, curbs, gutters, and other typical street improvements are needed on the east side of G Street along the annexation frontage. By removing the requirement for the development to occur south to north, there could be a gap in street improvements. Each developer with frontage along G Street would be required to install street improvements along the frontage of their property. Currently, there are two tentative subdivision maps approved that are conditioned to install the frontage improvements along G Street -Tentative Subdivision Map (TSM) #1291 for Bright Development and TSM #1312 "The Palisades" (Attachments C and D of Planning Commission Staff Report #20-16). By removing the requirement that the development must occur south to north, it would allow the Palisades subdivision to develop without having to wait on the Bright Development subdivision to be constructed. While this may not accomplish the public benefit envisioned by the Pre-Annexation Development Agreement, it would allow each development to function independently of each other and could ultimately result in development taking place sooner rather than later, which could be considered a public benefit. It should also be noted that sidewalks, curbs, gutters, etc. end at the north end of the Mercy Hospital property. When development occurs within this annexation area, there will still be a gap in infrastructure from Mercy Hospital to the annexation area (Attachment E of Planning Commission Staff Report #20-16). The proposed changes to Exhibit "D" are shown at Attachment F of Planning Commission Staff Report #20-16.

Modifications to Exhibit "G" – Planning Commission Resolution #2871

F) Condition #7 of Planning Commission Resolution states, in part, "All the "G" Street improvements required for this annexation (amounting to 1,651 fee of frontage), shall be completed in one construction project, and not be divided by ownership or tentative maps." This requirement was in keeping with the public benefits outlined in Exhibit "D." The requested change is to eliminate this language from Condition #7. By requiring all the frontage improvements to be done as one development, it creates an unfair burden on whichever property develops first. It is more reasonable to require frontage improvements be installed along the project frontage (which is typical for development projects). By eliminating this requirement, the approved subdivisions would be required to install improvements along their project frontage only. The proposed changes to Exhibit "G" are shown at Attachment G of Planning Commission Staff Report #20-16.

Environmental Clearance

G) Planning staff has conducted an environmental review (#20-15) of the project in accordance with the requirements of the California Environmental Quality Act (CEQA), and a Categorical Exemption is being recommended (Attachment I of Planning Commission Staff Report #20-16).

Attachments:

- A) Location Map/General Plan Designations
- B) Pre-Annexation Development Agreement
- C) TSM #1291 Bright Development
- D) TSM #1312 The Palisades
- E) Infrastructure Gap
- F) Proposed Changes to Exhibit "D"
- G) Proposed Changes to Exhibit "G"
- H) MMC Section 20.86
- I) CEQA Section 15162 Findings
- J) Draft Planning Commission Resolution

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	Recorded in Official Records, Merced County M. STEPHEN JONES County Recorder	3/20/2008 3:24 PM RE04	
RECORDING REQUESTED BY:	P Public	P	
City of Merced, A California Charter Municipal Corporation	Doc#: 2008 – 015282 Titles: 1 Fees Taxes Other PAID	Pages: 76 0.00 0.00 <u>0.00</u> \$0.00	
WHEN RECORDED, MAIL TO: City Clerk's Office City of Merced 678 W. 18 th Street Merced, CA 95340			
Exempt Recording per Gov't Code Section 6103			

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The following document (initially recorded as Document # 2006-045412 on 6/27/2006) is being re-recorded to include page F-4 of Exhibit F, which was originally omitted.

PRE-ANNEXATION DEVELOPMENT AGREEMENT

PENDING ANNEXATION AND PREZONING NO. _04-01_____

"ABSOLUTE-BRIGHT"

ABSOLUTE, LLC LEECO, LLC BP INVESTORS, LLC BRIGHT DEVELOPMENT, A CALIFORNIA CORPORATION

Date: April 17, 2006

RECORDED AT THE REQUEST OF City Clerk City of Merced A California Charter Municipal Corporation

WHEN RECORDED RETURN TO City Clerk City of Merced 678 West 18th Street Merced, California 95340

(Space Above Line For Recorder's Use)

PRE-ANNEXATION DEVELOPMENT AGREEMENT

PENDING ANNEXATION AND PREZONING NO. 04-01

"ABSOLUTE-BRIGHT"

ABSOLUTE, LLC LEECO, LLC BP INVESTORS, LLC BRIGHT DEVELOPMENT, A CALIFORNIA CORPORATION

Date: April 17, 2006

ATTACHMENT B - Page 2

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PRE-ANNEXATION DEVELOPMENT AGREEMENT BETWEEN CITY OF MERCED and ABSOLUTE, LLC LEECO, LLC BP INVESTORS, LLC BRIGHT DEVELOPMENT, A CALIFORNIA CORPORATION

This Pre-Annexation Development Agreement ("Agreement") is entered into on the date it is recorded with the Merced County Clerk/County Recorder (the "Agreement Date") by and among the City of Merced, a California Charter Municipal Corporation ("City") and the persons and entities listed below ("Owner"):

> ABSOLUTE, LLC LEECO, LLC BP INVESTORS, LLC BRIGHT DEVELOPMENT, a CALIFORNIA CORPORATION C/O Rick Telegan 9 River Park Place East, Suite 101 Fresno, California 93720

<u>**RECITALS**</u>

A. To provide for orderly planning, City has the authority pursuant to California Government Code Sections 65300 and 65301 to include in its General Plan land outside its boundaries which is in the City's sphere of influence or in the City's judgment bears a relation to its planning and, pursuant to Section 65450, to adopt specific plans for any part of the area covered by the General Plan. City also has the authority pursuant to California Government Code Section 65859 to prezone property adjoining the City for the purpose of determining the zoning

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designation that will apply to the property in the event of a subsequent annexation of the property to the City.

The Legislature of the State of California has adopted California Β. Government Code Section 65864-65869.5 ("Development Agreement Legislation") which authorizes a city to enter into a binding development agreement with persons having legal or equitable interests in real property located within a city's municipal boundaries or in unincorporated territory within a city's sphere of influence for the development of such property in order to, among other things: encourage and provide for the development of public facilities; to support development projects; provide certainty in approval of development projects in order to avoid a waste of resources and escalation in project costs and encourage an investment in and commitment to comprehensive planning, which will make maximum efficient utilization of resources at the least economic cost to the public land; provide assurance to the applicants for development projects that they may proceed with their projects in accordance with existing policies, rules and regulations and subject to the conditions of approval of such projects as provided in such annexation and/or development agreements.

C. Pursuant and subject to the Development Agreement Legislation, the City's police powers, and City Council Resolution No. 95-6, City is authorized to enter into binding agreements with persons having legal or equitable interest in real property located within the City's municipal boundaries or sphere of influence thereby establishing the conditions under which such property may be developed in the City or may be annexed into the City and governing development of such property upon its annexation.

D. By electing to enter into this Agreement, City shall bind future Members of the City Council of City by the obligations specified herein and further limit the future exercise of certain governmental and proprietary powers by any Member of the City Council to the extent such limitation is provided in the Development Agreement Legislation.

E. The terms and conditions of this Agreement have undergone extensive review by the staff of the City, the City's Planning Commission, the City Council of City, and Owner, and have been found to be fair, just, and reasonable.

F. City finds and determines that it will be in the best interests of its citizens and the public health, safety and welfare will be served by entering into this Agreement.

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G. All of the procedures of the California Environmental Quality Act have been met with respect to this Agreement.

H. City was incorporated on April 1, 1889, and the City Charter was approved on April 12, 1949, and last amended in March 2002.

I. Owner is the fee or equitable owner of a an approximately 100 acre parcel of undeveloped land located within the City's sphere of influence, hereinafter referred to as the "Property" as legally described in Exhibit "A" and depicted on the map thereto, both attached hereto and made a part herein by this reference.

J. Owner has requested City to apply to the Merced County Local Agency Formation Commission ("LAFCO") to annex the Property. City is not opposed to Owner's request and will consider said request upon Owner's execution of this Agreement.

K. City and Owner desire that the Property be developed pursuant to policies in effect as of the date of this Agreement, including City Council Ordinance No. 2239 and City Council Ordinance No. 2240, as a residential planned development and pursuant to the land uses and conditions of Annexation/Prezoning Application #04-01 and Residential Planned Development (RP-D) #61 and Expanded Initial Study No. 04-02 (Mitigated Negative Declaration and Mitigation Monitoring Program).

L. The City Council of City hereby finds and determines that:

(1) The environmental impacts of the Project have been reviewed and all measures deemed feasible to mitigate adverse impacts thereof have been incorporated into the City approvals for the Project.

(2) No other mitigation measures for environmental impacts created by the Project, as presently approved, shall be required for development of the Project unless mandated by law.

(3) City may, pursuant to and in accordance with its rules, regulations, and ordinances, conduct an environmental review of subsequent discretionary entitlements for the development of the Project or any changes, amendments, or modifications to the Project. The City, as a result of such review, may impose additional measures (or conditions) to mitigate as permitted by law the

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adverse environmental impacts of such development entitlement which were not considered or mitigated at the time of approval of the Project.

M. As a Mitigated Negative Declaration was prepared for the Project vested by this Agreement, the following language is to be included:

(1) Within forty-eight (48) hours of the effective date of this Agreement, Owner shall deliver to the City's Planning Department a check payable to the County Clerk in the amount of One Thousand Two Hundred Seventy-Five Dollars (\$1,275.00), which includes the One Thousand Two Hundred Fifty Dollars (\$1,250.00) fee required by Fish and Game Code Section 711.4(d)(3) plus the Twenty-Five Dollar (\$25.00) County administrative fee to enable the City to file the Notice of Determination required under Public Resources Code Section 21152 and 14 Cal. Code of Regulations 15075. If within such forty-eight (48) hour period the Owner has not delivered to the City's Planning Department the check required above, this Agreement shall be void by reason of failure of a material condition, Fish and Game Code Section 711.4.

N. City Council of City has approved this Agreement by Ordinance No. 2241 adopted on 511, 2006, and effective on 5/31, 2006.

NOW, THEREFORE, in consideration of the above Recitals and of the mutual covenants hereinafter contained and for other good and valuable consideration, the receipt and sufficiency of which is hereby acknowledged and agreed, the parties hereto do hereby agree as follows:

1. <u>Incorporation of Recitals</u>. The RECITALS above are true and correct and constitute an enforceable provision of this Agreement.

2. <u>Definitions</u>. In this Agreement, unless the context otherwise requires, the following words and phrases shall have the meaning set forth below:

2.1 "City" is the City of Merced.

2.2 "County" is the County of Merced.

2.3 "Development Exaction" means any requirement of City in connection with or pursuant to any Land Use Regulation or Existing Development Approval for the dedication of land, the construction of improvements or public facilities, or the payment of fees in order to lessen, offset, mitigate or compensate for the impacts of development on the environment or other public interests.

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2.4 "Development Plan" means the Existing Development Approvals defined in Section 2.6 below which are applicable to development of the Project.

2.5 "Effective Date" means the date upon which the Ordinance approving this Agreement becomes effective, which date is thirty (30) days following the date the City Council adopted such Ordinance absent a referendum challenge.

2.6 "Existing Development Approval(s)" means those certain development approvals in effect as of the effective date of this Agreement with respect to the Property, including, without limitation, the "Existing Development Approvals" listed in Exhibit "B" attached hereto and incorporated herein by this reference, which were approved by the City.

2.7 "Financing District" means a Community Facilities District formed pursuant to the Mello-Roos Community Facilities Act of 1982, (California Government Code Sections 53311 *et seq.*, as amended, and referred to herein as the "Mello-Roos" Law); an assessment district formed pursuant to the Landscaping and Lighting Act of 1972, (California Streets and Highways Code Sections 22500 *et seq.*, as amended); a special assessment district formed pursuant to the Municipal Improvement Act of 1913, (California Streets and Highways Code Section 10100, *et seq.*, as amended); or any other special assessment district pursuant to State law or by virtue of the City's status as a Charter City, formed for the purposes of financing the cost of public improvements, facilities, services and/or public facilities fees within a specific geographical area of the City.

2.8 "Future General Regulations" means all ordinances, resolutions, codes, rules, regulations, and official policies of City applicable to all properties in the City after the Effective Date and as stipulated in Section 14 of this Agreement.

2.9 "Land Use Regulations" means all ordinances, resolutions, codes, rules, regulations, and official policies of City, governing the development and use of land including without limitation, the permitted use of land; the density or intensity of use; subdivision requirements; the maximum height and size of proposed buildings; the provisions for reservation or dedication of land for public purposes; and the design, improvement, and construction standards and specifications applicable to the development of the Property listed on Exhibit "C" attached hereto and incorporated herein by this reference, which are a matter of

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public record on the Effective Date of this Agreement. "Land Use Regulations" does not include any County or City ordinance, resolution, code, rule, regulation, or official policy governing:

- (a) The conduct of businesses, professions, and occupations;
- (b) Taxes and assessments;
- (c) The control and abatement of nuisances;
- (d) The redevelopment authority of the Redevelopment Agency of the City of Merced;
- (e) The provision, maintenance, expansion, termination, conditions and limitations of municipal water and sewer services;
- (f) The granting of encroachment permits and the conveyance of rights and interests which provide for the use of or the entry upon public property;
- (g) The exercise of the power of eminent domain.

2.10 "Owner" means the person or entity having a legal or equitable interest in the Property and Project and all successors, transferees, or assigns thereof;

2.11 "Project" or "Projects" is the development of the Property in accordance with the Development Plan.

2.12 "Property" is the real property legally described in Exhibit "A" and depicted on the map thereto, both attached hereto and incorporated herein by this reference.

2.13 "Subdivision" shall have the same meaning as that term is defined in Government Code Section 66424.

2.14 "Subsequent Development Approvals" means all development approvals required subsequent to the Effective Date in connection with development of the Property.

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2.15 "Subsequent Land Use Regulation" means any Land Use Regulation adopted and effective after the Effective Date of this Agreement.

3. <u>Interest of Owner</u>. Owner represents that it has the fee title or equitable interest in the Property, and that all other persons holding legal or equitable interests in the Property are to be bound by this Agreement.

4. <u>Exhibits.</u> The following documents are referred to in this Agreement attached hereto, incorporated herein, and made a part hereof by this reference:

Exhibit Designation	<u>Description</u>
Exhibit A	Property Legal Description and Map
Exhibit B	Existing Development Approvals
Exhibit C	Land Use Regulations
Exhibit D	Public Benefits
Exhibit E	Notice of Default to Mortgagee
Exhibit F	Assignment and Assumption Agreement
Exhibit G	Planning Commission Resolution

5. <u>Term of Agreement.</u>

5.1 <u>Term</u>. The term of this Agreement shall commence on the Effective Date and shall extend for a period of twenty (20) years thereafter or buildout, whichever first occurs, but in no event longer than the term of the bonds issued as called for in Section 20.4, unless this Agreement is sooner terminated, modified, or extended by circumstances set forth in this Agreement or by mutual consent of the parties hereto.

5.2 <u>Time to Annex</u>. Except as otherwise expressly provided in this Agreement, this Agreement shall terminate and be of no further force and effect if the change of organization or reorganization ("Annexation") of the Property is not approved by the Merced County Local Agency Formation Commission ("LAFCO") and the City Council of City and any other appropriate public agencies having jurisdiction thereover within two (2) years after the effective date of this Agreement unless extended in writing by mutual agreement of the parties.

5.3 <u>Termination by Litigation</u>. This Agreement shall terminate and be of no force and effect upon the occurrence of the entry of a final judgment or

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issuance of a final order after exhaustion of any appeals directed against the City as a result of any lawsuit filed against the City to set aside, withdraw, or abrogate the approval by the City Council of City of this Agreement.

5.4 <u>Subdivision Map Act Compliance</u>. Any tentative map prepared for the Subdivision under this Agreement shall comply with the provisions of Government Code Section 66473.7.

6. <u>Permitted Use and Density</u>. The permitted use of the Property is a mixed use development with approximately 67.65 acres of Low Density Residential single family homes at 4.7 dwelling units per acre (320 units), approximately 12.9 acres of Village Residential at a minimum of 10 dwelling units per acre (129 units) up to a maximum of 20 dwelling units per acre (258 units), and approximately 11.3 acres of Community Park and 1.1 acres of Neighborhood Park as well as approximately 7.4 acres of Linear Open Space. For the Low Density Residential, the minimum lot area is 5,000 square feet with a minimum lot width of 50 feet and maximum lot coverage of 50%. For the Village Residential, there is a minimum of 7 dwelling units per acre and a maximum of 30 dwelling units per acre. The maximum lot coverage is 65% for single family and townhouse development; all other lot coverage amounts will be determined at the time of approval of the conditional use permit. The maximum height and size of proposed buildings in the Project are 21/2 stories or 35 feet for the R-1-5 areas and 3 stories or 40 feet for Residential Planned Development #61.

7. <u>Public Benefits</u>. In accordance with Section 1 of City Resolution No. 2005-101, specific public benefits are provided to City beyond those already forthcoming through Project approvals in return for the City's commitments to maintain present plans as regulations for the determinate period set forth in this Agreement. These specific public benefits are set forth on Exhibit "D" attached hereto and incorporated herein by this reference as if set forth in full. Owner agrees to provide all public benefits identified in said Exhibit "D" in such manner and within such timeframe as provided therein.

8. <u>Annexation</u>.

8.1 <u>Annexation-Owner's Obligations</u>. Owner shall take all actions reasonably necessary to process and complete proceedings before LAFCO on the Annexation. Owner shall pay all LAFCO processing fees required in connection with the Annexation and shall pay any generally applicable City processing fees required for the Annexation. Owner shall reimburse City for its actual and

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reasonable costs incurred in the processing of this Agreement. Owner agrees to take all steps reasonably necessary to support annexation to the City, including voting in favor of annexation. Owner shall assist City in preparing the Plan of Services required by LAFCO.

8.2 <u>City's Duty to Cooperate</u>. City shall cooperate and assist in the processing of the Annexation before LAFCO by timely taking the following actions:

- (a) Providing all information reasonably required or requested by LAFCO with respect to the Annexation including, without limitation, a Plan of Services providing information to LAFCO with respect to the provision of municipal services to the Annexation Property by the City; and,
- (b) Providing a written statement of support for the Annexation to LAFCO prior to the LAFCO public hearing on the Annexation.

8.3 City to Purchase Park Land upon Annexation. City agrees to purchase from Absolute, LLC and Leeco, LLC ("Absolute-Leeco") the park land designated as a community park and the area designated a neighborhood park on the Development Plan for the Projects owned or controlled by Absolute-Leeco ("Absolute-Leeco Park Land") containing 11.3 acres of land (gross) of community park and 1.1 acres of land (gross) of neighborhood park. The City shall pay Absolute-Leeco One Hundred Eighty Thousand and No/100th Dollars (\$180,000.00) per acre (gross) based upon the City's current determination of Fair Market Value of the City's Park Service Areas and adjusted as amended thereafter by the City until such obligation is paid. The total purchase price shall be Two Million Three Hundred Twelve Thousand and No/100th Dollars (\$2,312,000.00), as adjusted as set forth herein for the Absolute-Leeco Park Land, plus credit for the Linear Park/Tower Transmission Line Easement and less Absolute-Leeco's obligation for impact fees for parks under the City's impact fee schedule in effect at such time according to the final number of lots approved for the Absolute-Leeco tentative map. City shall pay Absolute-Leeco the total purchase price in U.S. Dollars at such time as the tentative map for Absolute-Leeco is approved. Neither Bright Development nor BP Investors, LLC owns or controls any land designated as a community park or neighborhood park on the Development Plan for the Project. For purposes of calculating park impact fees for the Projects within the

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Development Plan the land designated V-R (Village Residential) shall be assumed to be built at 10 units per acre.

9. <u>Assignment</u>.

9.1 <u>Right to Assign</u>. The Owner shall have the right to sell, transfer, or assign the Property in whole or in part (provided that no such partial transfer shall violate the Subdivision Map Act, Government Code Sections 66410, *et seq.*, or Chapter 18.04 of the Merced Municipal Code to any person, partnership, joint venture, firm, limited liability company, or corporation at any time during the term of this Agreement; provided, however, that any such sale, transfer, or assignment shall include the assignment and assumption of the rights, duties, and obligations arising under or from this Agreement and be made in strict compliance with the following conditions precedent:

- (a) No sale, transfer, or assignment of any right or interest under this Agreement shall be made unless made together with the sale, transfer, or assignment of all or a part of the Property. Owner agrees to provide specific notice of this Agreement, including the record or document number, where a true and correct copy of this Agreement may be obtained from the County Clerk/County Recorder of the County of Merced, in any grant deed or other document purporting to transfer the title or an interest in the Property during the term of this Agreement or any extension thereof.
- (b) No less than thirty (30) business days prior to any such sale, transfer, or assignment, the Owner shall notify City, in writing, of such sale, transfer, or assignment and shall provide City with an executed Assignment and Assumption Agreement, in a form acceptable to the City Attorney, by the purchaser, transferee, or assignee and providing therein that the purchaser, transferee, or assignee expressly and unconditionally assumes all the duties and obligations of the owner under this Agreement. Where multiple sales, transfers, or assignments are contemplated by Owner to more than one purchaser, transferee, or assignee, said Assignment

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and Assumption Agreement shall expressly specify and apportion shared obligations amongst various purchasers, transferees, or assignees.

Any sale, transfer, or assignment not made in strict compliance with the foregoing conditions shall be null and void and shall constitute a material default by the Owner under this Agreement. Notwithstanding the failure of any purchaser, transferee, or assignee to execute the agreement required by Paragraph (b) of this Subsection, the burdens of this Agreement placed upon Owner shall run with the land and shall be binding upon any purchaser, transferee, or assignee, but the benefits of this Agreement shall not inure to such purchaser, transferee, or assignee until and unless such agreement is executed.

9.2 <u>Release of Transferring Owner</u>. Notwithstanding any sale, transfer, or assignment, a transferring Owner shall continue to be obligated under this Agreement unless such transferring Owner is given a release in writing by City, which release shall be provided by City upon the full satisfaction by such transferring Owner of <u>ALL</u> of the following conditions:

- (a) The Owner no longer has a legal interest in all or any part of the Property except as a beneficiary under a deed of trust.
- (b) The Owner is not then in default under this Agreement.
- (c) The Owner or purchaser has provided City with the notice and executed Assignment and Assumption Agreement required under Paragraph (b) of Subsection 9.1 above, attached hereto as Exhibit F.
- (d) The purchaser, transferee, or assignee provides City with security equivalent to or better than any security previously provided by Owner to guarantee the installation of the improvements set forth on the improvement plans and subdivision agreement for the portion of the Project being transferred or assigned pursuant to the Subdivision Map Act and Sections 18.24.100, 18.24.110 and 18.24.150 of the Merced Municipal Code. Except as set forth herein, this provision shall not be construed to give the City any

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additional right of approval of the purchaser, transferee or assignee.

- (e) The Owner or purchaser, transferee or assignee has reimbursed City for any and all City costs associated with Owner's transfer of all or a portion of the Property.
- (f) The Owner has reimbursed City for any and all costs relating to this Agreement.
- (g) The purchaser, transferee or assignee has agreed in the Assignment and Assumption Agreement required under Paragraph (b) of Subsection 9.1 above to assume all the conditions in Section 20.4 (Sewer Facility Capital Expansion Improvement Bonds).

9.3 <u>Termination of Agreement with Respect to Individual Lots</u> <u>upon Sale to Public and Completion of Construction</u>. With the exception of Section 20.4, the provisions of Subsection 9.1 shall not apply to the sale or lease (for a period longer than one year) of any lot which has been finally subdivided and is individually (and not in "bulk") sold or leased to a member of the public or other ultimate user. Notwithstanding any other provisions of this Agreement, this Agreement shall terminate with respect to any lot and such lot shall be released and no longer be subject to this Agreement without the execution or recordation of any further document upon satisfaction of all of the following conditions:

- (a) The lot has been finally subdivided and individually (and not in "bulk") sold or leased (for a period longer than one year) to a member of the public or other ultimate user; and
- (b) A Certificate of Occupancy has been issued for a building on a lot, and the fees set forth in this Agreement have been paid; and
- (c) The conditions in Section 20.4 (Sewer Facility Capital Expansion Improvement Bonds) have been completely satisfied or are no longer required.

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9.4 <u>Subsequent Assignment</u>. Any subsequent sale, transfer, or assignment after an initial sale, transfer, or assignment shall be made only in accordance with and subject to the terms and conditions of this Section.

10. <u>Mortgagee Protection</u>. Neither entering into this Agreement nor committing a Default under this Agreement shall defeat, render invalid, diminish, or impair the lien of Mortgagees having a Mortgage on any portion of the Property made in good faith and for value, unless otherwise required by law. No Mortgagee shall have an obligation or duty under this Agreement to perform Owner's obligations, or to guarantee such performance prior to any foreclosure or deed in lieu of foreclosure, but upon acquiring the right to possession pursuant to a Mortgage on the Property or any portion thereof, the Mortgagee shall be subject to the terms and conditions of this Agreement. The term of this Agreement shall not be extended based on the fact that a Mortgagee held title to the Property for all or any part of the term of this Agreement.

11. Notice of Default to Mortgagee; Right to Cure.

11.1 <u>Timely Notice to City Clerk</u>. If the City Clerk timely receives notice, on the form set forth on Exhibit "E," attached hereto and incorporated herein by this reference, from a Mortgagee requesting a copy of any Notice of Default given to Owner under the terms of the Agreement, the City shall endeavor to provide a copy of that notice to the Mortgagee within ten (10) days of sending the Notice of Default to Owner. City shall have no liability for damages or otherwise to Owner, Owner's successor, or to any Mortgagee or successor therefor for failure to provide such notice.

11.2 Mortgagee Right to Cure. The Mortgagee shall have the right, but not the obligation, for a period up to ninety (90) days after the receipt of such notice from the City to cure or remedy, or to commence to cure or remedy, the Default unless a further extension of time to cure is granted in writing by the City. However, a Mortgagee to avail itself of the rights provided by this Section must notify the City in writing of its intent to attempt to remedy or cure within twenty (20) days of the date of the Notice of Default from City to Mortgagee. A failure by a Mortgagee to provide such timely notice to City shall extinguish the rights and protections provided by this Section. By providing the notice to City, Mortgagee is agreeing and consenting to the provisions of this Section and is further waiving the right to claim a prior lien on the Property. If the Default is of a nature which can only be remedied or cured by such Mortgagee upon obtaining possession, such Mortgagee shall seek to obtain possession with diligence and continually through

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foreclosure, a receiver, or otherwise, and shall thereafter remedy or cure the Default within thirty (30) days after obtaining possession. If the Default cannot, with diligence, be remedied or cured within this thirty (30) day period, then the Mortgagee shall have such additional time as the City Council determines is reasonably necessary to remedy or cure the Default, if the Mortgagee commences cure during the thirty (30) day period and thereafter diligently pursues and completes the cure.

11.3 <u>City Council Review of Mortgagee's Efforts</u>. Such diligence by the Mortgagee on effectuating such cure shall be reviewed by the City's City Council every thirty (30) days thereafter until any and all Defaults are cured. If at any such review, the City Council determines that the Mortgagee is not making good faith efforts to cure any and all Defaults, the City Council shall have the authority to terminate this Agreement at its sole and complete discretion.

11.4 <u>Reservation of City's Rights During Cure Period</u>. In return for City granting to Owner, Owner's successors and transferees, and the Mortgagees of each of them, an extended time to remedy or cure a Default, Owner, Owner's successors and transferees, and the Mortgagees of each of them agree that once a Default is declared by City's City Council, the City may take the actions set forth below and lien and burden the Property for the costs thereof -- irrespective of any lien priority, construction loan, deed of trust, or other encumbrance. Such actions include the following:

- (a) Abate public nuisances following the City-adopted public nuisance ordinance;
- (b) Remedy any health or safety threat posed by the Property, construction, or other activities going on on the Property;
- (c) Control storm water run-off from the Property pursuant to Chapter 8.08 of the Merced Municipal Code;
- (d) Screen any unsightly appearance on the Property for aesthetic purposes;
- (e) Abate weeds; and,
- (f) Control noise, dust, or other offensive conditions on the Property.

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11.5 <u>Mortgagee Extension of Cure to Possession of Agency</u>. In the event any obligation of Owner is for the payment of money or fees, other than standard permit or processing fees, and a Default is declared by City based upon such failure to pay, a Mortgagee may be granted an extended time to remedy or cure until such time as Mortgagee obtains possession of the Property; provided, Mortgagee agrees that any money due City which remains unpaid shall bear the higher of the legal rate of interest or the United States Department of Labor San Francisco-Oakland-San Jose Consumer Price Index as the measure of inflation.

12. <u>Mortgagee Rights</u>. The parties hereto agree that this Agreement shall not prevent or limit Owner, in any manner, at Owner's sole discretion, from encumbering the Property or any portion thereof or any improvement thereon by any mortgage, deed of trust, or other security device securing financing with respect to the Property. City acknowledges that the lenders providing such financing may require certain Agreement interpretations and modifications and agrees upon request, from time to time, to meet with the Owner and representatives of such lenders to negotiate in good faith any such request for interpretation or modification. City will not unreasonably withhold its consent to any such requested interpretation or modification provided such interpretation or modification is consistent with the intent and purposes of this Agreement. Owner shall reimburse City for any and all of City's reasonable costs associated with said negotiations, interpretations, and modifications and shall make reimbursement payments to City within thirty (30) days or receipt of an invoice from City.

Any Mortgagee of the Property shall be able to rely upon the provisions hereof and except as expressly provided in this Agreement, neither entering into this Agreement nor a breach of this Agreement shall defeat, render invalid, diminish, or impair the lien of any mortgage on the Property made in good faith and for value, unless otherwise required by law or specified herein.

13. <u>Uniform Codes</u>. This Agreement does not prevent the City from adopting and amending in compliance with State law certain Uniform Codes which are based on recommendations of a multi-state professional organization and which become applicable throughout the City -- including the Project and Property subject to this Agreement. Such Uniform Codes include, but are not limited to, the <u>Uniform Building Code</u>, <u>Uniform Mechanical Code</u>, <u>National Electrical Code</u>, and <u>Uniform Fire Code</u>.

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14. <u>Public Health and Safety Concerns, Application to Project of Future</u> <u>General Regulations</u>.

14.1 <u>City Authority to Adopt Future General Regulations</u>. This Agreement does not prevent the City from adopting Future General Regulations and applying such Future General Regulations to the Project and the Property, provided the City Council adopts findings that a failure to apply such Future General Regulations would result in a condition injurious or detrimental to the public health and safety. These findings shall be based upon substantial evidence in the record from a hearing conducted by the City Council at which the Owner was provided at least ten (10) days advance written notice.

14.2 <u>Application of Future General Regulations to Project</u>. Notwithstanding Section 14.1 above, the City shall not apply to the Project or the Property any Future General Regulations which prevent, preclude, or unreasonably delay or alter or in any way affect the implementation of all or any portion of the Development Plan, unless the City Council, in accordance with Section 14.1 above also makes a finding that such Future General Regulations are reasonably necessary to correct or avoid such injurious or detrimental condition. Any Future General Regulations applied to the Project or the Property pursuant to this Section 14.2 shall only apply for the duration necessary to correct or avoid such injurious or detrimental condition.

15. <u>Binding Effect of Agreement</u>. The burdens of this Agreement bind and the benefits of the Agreement inure to the successors-in-interest to the parties to it in accordance with the provisions of and subject to the limitations of this Agreement.

16. <u>Project as a Private Undertaking/Relationship of Parties</u>. It is specifically understood and agreed by and between the parties hereto that the development of the Project is a private development, that neither party is acting as the agent of the other in any respect hereunder, and that each party is an independent contracting entity with respect to the terms, covenants, and conditions contained in this Agreement. No partnership, joint venture, or other association of any kind is formed by this Agreement. The only relationship between City and Owner is that of a government entity regulating the development of private property and the owner of such property.

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17. <u>Changes in Project</u>. City may expand the permitted uses for the Property without amending this Agreement so long as Owner or Owner's successor retains his/her/their existing entitlements.

18. <u>Timing of Development; Pardee Construction case</u>. The parties acknowledge that Owner cannot at this time predict when, or at the rate at which the Property will be developed. Such decisions depend upon numerous factors which are not within the control of Owner, such as market orientation and demand, interest rates, absorption, completion and other similar factors. Since the California Supreme Court held in *Pardee Construction Co. v. City of Camarillo*, 37 Cal.3d 465 (1984), that the failure of the parties therein to provide for the timing of development resulted in a later adopted initiative restricting the timing of development to prevail over such parties, it is the parties intent to cure that deficiency by acknowledging and providing that the Owner shall have the right to develop the Property in such order, at such rate, and at such times as the Owner deems appropriate within the exercise of its subjective business judgment, subject only to any timing or phasing requirements set forth in the Development Plan and this Agreement.

19. <u>Indemnity and Cost of Litigation</u>.

Hold Harmless. The Owner shall indemnify, protect, defend, 19.1 and hold harmless the City, and any agency or instrumentality thereof, and officers. employees, or agents thereof, from any and all claims, actions, suits, proceedings, or judgments against the City, or any agency or instrumentality thereof, and any officers, employees, or agents thereof to attack, modify, set aside, void, or annul, an approval of the City, or any agency or instrumentality thereof, advisory agency, appeal board, or legislative body, including actions approved by the voters of the City, concerning the Property, the Project, and the approvals related thereto. Furthermore, Owner shall indemnify, protect, defend, and hold harmless the City, or any agency or instrumentality thereof, and officers, employees, or agents thereof, against any and all claims, actions, suits, proceedings, or judgments against another governmental entity in which Owner's project is subject to that other governmental entity's approval and a condition of such approval is that the City indemnify and defend such governmental entity. City shall promptly notify the Owner of any claim, action, or proceeding. City shall further cooperate in the defense of the action by providing staff witnesses, documents, and related information.

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Hold Harmless—Damages & Injury. Owner further agrees to 19.2 and shall indemnify, protect, defend, and hold City, its officers, employees, agents, and representatives harmless from liability for any and all damage or claims for damage for personal injury, including death, and claims for property damage, resulting from intentional or negligent acts, errors, or omissions which may arise from the direct or indirect operations of the Owner or those of its employees, officers, agents, contractors, subcontractors, or other person acting on its behalf which relate to the Project, or from any violation of any federal, state, municipal law, ordinance, or regulation, to the extent caused, in whole or in part, by the intentional or negligent acts, errors, or omissions of Owner or its employees, officers, agents, contractors, subcontractors, or other person acting on its behalf, or by the quality or character of Owner's work, or resulting from the negligence of the City, its officers, employees, volunteers and agents, except for loss caused by the sole negligence of the City. It is understood that the duty of Owner to indemnify and hold harmless includes the duty to defend as set forth in Section 2778 of the California Civil Code. Acceptance by City of insurance certificates and endorsements required under this Agreement does not relieve Owner from liability under this indemnification and hold harmless clause. Owner agrees to and shall indemnify, protect, defend, and hold harmless the City and its officers, employees, agents, and representatives from actions for damages caused or alleged to have been suffered by reason of the operations referred to in this paragraph, regardless of whether or not City prepared, supplied, or approved plans or specifications for the Project. This indemnification requirement shall extend beyond the termination or expiration of this Agreement. By execution of this Agreement, Owner acknowledges and agrees to the provisions of this Section and that it is a material element of consideration.

19.3 <u>Third Party Litigation Concerning Agreement</u>. Owner shall indemnify, protect, defend, and hold harmless City, its officers, employees, or agents against any loss, cost, expense, claim, or counter-claim, complaint, or proceeding to attack, modify, set aside, void, or annul the approval of this Agreement or the approval of any permit or entitlement granted pursuant to this Agreement brought by a third party. City shall promptly notify Owner of any such claim, action, or proceeding, and City shall cooperate in the defense of the action by providing staff witnesses, documents, and related information. If City fails to promptly notify Owner of any such claim, action, or proceeding, or if City fails to cooperate in the defense of the action by providing staff witnesses, documents, and related information, Owner shall not thereafter be responsible to indemnify,

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protect, defend, or hold harmless City. City may in its discretion participate in the defense of any such claim, action, or proceeding.

Environmental Assurances. Owner shall indemnify, protect, 19.4 defend, and hold harmless City, its officers, employees, agents, assigns, and any successor or successors to City's interest from and against all claims, actual damages (including but not limited to special and consequential damages), natural resources damages, punitive damages, injuries, costs, response remediation and removal costs, losses, demands, debts, liens, liabilities, causes of action, suits, legal or administrative proceedings, interest, fines, charges, penalties and expenses (including but not limited to attorneys' and expert witness fees and costs incurred in connection with defending against any of the foregoing or in enforcing this indemnity) of any kind whatsoever paid, incurred, or suffered by, or asserted against, City or its officers, employees, or agents arising from or attributable to any repair, cleanup, or detoxification, or preparation and implementation of any removal, remedial, response, closure, or other plan (regardless of whether undertaken due to governmental action) concerning any Hazardous Substance or hazardous wastes at any place within the Property which is the subject of this Agreement. The foregoing indemnity extends beyond the term of this Agreement and is intended to operate as an agreement pursuant to Section 107(e) of the Comprehensive Environmental Response, Compensation, and Liability Act, "CERCLA," 42 U.S.C. Section 9607(e), and California Health and Safety Code Section 25364, and their successor statutes, to insure, protect, defend, hold harmless, and indemnify City from liability.

19.5 <u>Release</u>. Except for non-damage remedies, including the remedy of specific performance and judicial review as provided for in Sections 27.4 and 27.5 hereof, Owner, for itself, its successors and assignees, hereby releases the City, its officers, agents, and employees from any and all claims, demands, actions, or suits of any kind or nature arising out of any liability, known or unknown, present or future, including, but not limited to, any claim or liability, based or asserted, pursuant to Article I, Section 19 of the California Constitution, the Fifth Amendment of the United States Constitution, or any other law or ordinance which seeks to impose any other liability or damage, whatsoever, upon the City because it entered into this Agreement or because of the terms and/or operation of this Agreement.

19.6 <u>Reservation of Rights</u>. Owner's obligation to indemnify, protect, defend, and hold harmless under Sections 19.1 to 19.3 herein shall be

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provided at Owner's sole expense, including but not limited to attorneys' fees and court costs, with legal counsel which Owner selects, hires, or otherwise engages to defend City hereunder to be approved by City. City reserves the right to conduct its own defense, provided, however, that Owner shall reimburse City forthwith for any and all reasonable expenses incurred for such defense, including, but not limited to, attorneys' fees and court costs, upon billing and accounting therefor.

Apportionment of Obligations Among Absolute-Bright 19.7 Annexation Owners. For obligations of Owner under Sections 19.1 and 19.3, the obligation shall be shared among all Owners in the Absolute-Bright Annexation who have Pre-Annexation Development Agreements with the City (hereinafter the "Absolute-Bright Owners"). The defense obligation shall be joint and several as between the Absolute-Bright Owners while the costs and expenses thereof shall be apportioned among such Absolute-Bright Owners based on the percentage of equivalent dwelling units each Absolute-Bright Owner has relative to the total equivalent dwelling in the Absolute-Bright Annexation. In the event the City is not notified by all the Absolute-Bright Owners within ten (10) days of the City's tendering of the defense of such action to the Absolute-Bright Owners of the selection of counsel and commencement of defense, the City shall have the right to select counsel, prepare the defense, and charge the actual costs thereof, including City staff time, to the Absolute-Bright Owners based on the apportionment allocation set forth above, however, such action shall not relieve Owner from liability under the indemnification and hold harmless provisions. Owner agrees to promptly pay any invoice submitted.

For obligations of Owner under Sections 19.2 and 19.4, if the damage or injury occurs on Owner's property and/or involves only Owner's project, Owner shall be responsible for defense and indemnity obligation. If the damage or injury involves Owner's property and that of other Absolute-Bright Owners, the defense and indemnity obligation shall be shared as between the impacted Absolute-Bright Owners and apportioned among such Absolute-Bright Owners based on the percentage of equivalent dwelling units each Absolute-Bright Owner has relative to the total equivalent dwelling for the impacted properties in the Absolute-Bright Annexation. In the event the City is not notified by Owner within ten (10) days of the City's tendering of the defense of such action to Owner of the selection of counsel and commencement of defense, the City shall have the right to select counsel, prepare the defense, and charge the actual costs thereof, including City staff time, to the impacted Absolute-Bright Owners based on the apportionment allocation set forth above, however, such action shall not relieve Owner from

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liability under the indemnification and hold harmless provisions. Owner agrees to promptly pay any invoice submitted.

19.8 <u>Survival</u>. The provisions of this Section 19 shall survive the termination of this Agreement.

20. Public Benefits, Public Improvements and Facilities.

20.1 <u>Intent</u>. The parties acknowledge and agree that this Agreement confers private benefits on the Owner which should be balanced by commensurate public benefits. Accordingly, the parties intend to provide consideration to the public to balance the private benefits conferred on the Owner by providing more fully for the satisfaction of the public needs resulting from development of the Project, as set forth on Exhibit "D" attached hereto and incorporated herein by this reference. Owner agrees to provide all public benefits identified in said Exhibit "D" in such manner and within such timeframe as provided therein.

20.2 <u>Development Fees</u>. Owner shall also pay all other customary and typical development exactions, for a Project of this size and nature, in existence as of the Effective Date and throughout the term of this Agreement, including but not limited to, Fire, Traffic Signal Mitigation, Public Facility Financing Plan Impact Fees, School Impact Fees (SB50), sewer and water connection fees, and permit fees pursuant to the provisions of City ordinances and resolutions in existence at the time of payment, including any periodic adjustments provided by said ordinances and resolutions. Notwithstanding any other language to the contrary herein, Absolute, LLC and Leeco, LLC shall not be required to pay to the City any Park Fees.

20.3 <u>Public Works</u>. If Owner is required by this Agreement, or any other obligation, to construct any public works facilities which will be dedicated to City or any other public agency upon completion, and if required by applicable laws to do so, Owner shall perform such work in the same manner and subject to the same requirements as would be applicable to City or such other public agency should it have undertaken such construction.

20.4 <u>Sewer Facility Capital Expansion Improvement Bond</u>. The City anticipates (i) forming one or more Financing Districts to finance the expansion of its sewer facilities and system to upgrade the City's sewer treatment facility to accommodate the additional sewer capacity required for growth attributable to the Project, and (ii) issuing sewer facility capital expansion improvement bonds or

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other indebtedness (the "Bonds") to be secured in whole or in part from assessments or special taxes levied within such Financing Districts, or similar fees and charges. Owner, on behalf of itself and its successors, transferees, assignees, and subsequent purchasers of the Property, or any portion thereof, agrees to form or annex to a Financing District or pay fees and charges in lieu thereof when established, agrees to include the Property within a Financing District, and agrees to pledge and encumber the Property for purposes of the issuance of the Bonds and authorize, by petition, vote, or otherwise, that inclusion of the Property in the Financing District, the issuance of the Bonds, and the imposition by the City of a special tax or assessment on the Property in order to secure the Bonds. The Owner acknowledges that an assessment lien or special tax lien will be recorded against the Property and that the lien will continue in force and effect until the assessment or special tax obligation is prepaid or permanently satisfied and the lien cancelled in accordance with the law. The amount of the lien shall not exceed \$12,000 per equivalent dwelling unit. The amount of the lien for any non-residential development shall be calculated based upon the Treatment Plant, line, pump and the fees in effect at the time a building permit is obtained. By executing this Agreement, Owner, on behalf of itself and its successors, transferees, assignees, and subsequent purchasers of the Property, or any portion thereof, agrees and consents to waive any protest, suit, claim, or challenge to the Bond or any proceedings related thereto. The terms and condition in this Section 20.4 shall run with the land and shall survive beyond the termination or expiration of this Agreement.

21. <u>Reservation of Authority</u>.

21.1 <u>Limitations, Reservations, and Exceptions</u>. Notwithstanding any other provision of this Agreement, the following Subsequent Land Use Regulations shall apply to the development of the Property:

- (a) Processing fees and charges imposed by City to cover the estimated actual costs to City of processing applications for Subsequent Development Approvals.
- (b) Procedural regulations relating to hearing bodies, petitions, applications, notices, findings, records, hearings, reports, recommendations, appeals, and any other matter of procedure.

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- (c) Regulations imposing Development Exactions; provided, however, that no such subsequently adopted
 Development Exactions shall be applicable to development of the Property unless such Development
 Exactions are applied uniformly to development throughout the City.
- (d) Regulations governing construction standards and specifications including without limitation, the City's Building Code, Plumbing Code, Mechanical Code, Electrical Code, and Fire Code.
- (e) Regulations governing:
 - (1) The control and abatement of public nuisances;
 - (2) Storm water run-off from the Property;
 - (3) The remedy of any health or safety threat posted by the Property;
 - (4) The redevelopment authority of the Redevelopment Agency of the City of Merced; and,
 - (5) The provision, maintenance, expansion, termination, conditions and limitations of municipal water and sewer services.
- (f) Regulations which are in conflict with the Development Plan. Any regulation, whether adopted by initiative or otherwise, limiting the rate or timing of development of the Property shall be deemed to conflict with the Development Plan and shall therefore not be applicable to the development of the Property.
- (g) Regulations which are in conflict with the Development Plan provided Owner has given written consent to the application of such regulations to development of the Property.

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21.2 <u>Subsequent Development Approvals</u>. This Agreement shall not prevent City, in acting on Subsequent Development Approvals, from applying the Subsequent Land Use Regulations which do not conflict with the Development Plan, nor shall this Agreement prevent City from denying or conditionally approving any Subsequent Development Approval on the basis of the Existing or Subsequent Land Use Regulations not in conflict with the Development Plan.

21.3 <u>Modification or Suspension by State or Federal Law</u>. In the event that State or Federal laws or regulations enacted after the Effective Date of this Agreement prevent or preclude compliance with one or more of the provisions of this Agreement, such provisions of this Agreement shall be modified or suspended as may be necessary to comply with such State or Federal laws or regulations, provided, however, that this Agreement shall remain in full force and effect to the extent it is not inconsistent with such laws or regulations and to the extent such laws or regulations do not render such remaining provisions impractical to enforce.

21.4 <u>Regulation by Other Public Agencies</u>. It is acknowledged by the parties that other public agencies not within the control of City possess authority to regulate aspects of the development of the Property separately from or jointly with City, and this Agreement does not limit the authority of such other public agencies.

22. <u>Development of the Property, Vesting, and Changes/Amendments.</u>

22.1 <u>Rights to Develop</u>. Contingent upon approval of Owner's annexation request by LAFCO and subject to the terms of this Agreement, Owner shall have a vested right to develop the Property in accordance with, and to the extent of the Development Plan. The Project shall remain subject to all Subsequent Development Approvals required to complete the Project as contemplated by the Development Plan. Except as otherwise provided in this Agreement, the permitted uses of the Property, the density and intensity of use, the maximum height and size of proposed buildings, and provisions for reservation and dedication of land for public purposes shall be those set forth in the Development Plan. In exchange for the vested right to develop pursuant to this Agreement, Owner expressly waives for itself and its successors, transferees, assignees, and subsequent purchasers of the Property, or any portion thereof, the right to challenge or contest the validity of the annexation and any condition of approval attached to any entitlement which is a part of the Development Plan.

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22.2 Payment of Fees. Owner, for itself and its successors, transferees, assignees, and subsequent purchasers of the Property, or any portion thereof, agrees to pay all City and school district fees, taxes, and/or assessments in effect on the Effective Date of this Agreement, any increase in those fees, taxes, and/or assessments, and any new fees, taxes, and/or assessments which are in effect at the time building permits are issued, which may include public facility impact fees, other impact fees as applicable, and any special assessments or Mello-Roos taxes—whether for infrastructure, services, or any other activity or project authorized by a special assessment law or the Mello-Roos law, etc., (and to comply with the additional conditions set forth in Exhibit "G," attached hereto and incorporated herein by this reference). Payment shall be made for each phase at the time of building permit issuance for such phase unless an Ordinance or other requirement of the City mandates or permits payment of such fees, taxes, and/or assessments at an earlier or subsequent time.

22.3 <u>Compliance with Conditions</u>. Owner agrees to comply with the conditions of approval set forth in Planning Commission Resolution No2514, attached hereto as Exhibit "G," and within this Agreement and acknowledges that the conditions are necessary to mitigate the environmental impacts, if any, caused by Owner's development or are necessary to offset the costs to the City generated by Owner's development including sewer connection costs pursuant to Chapter 15.16 of the Merced Municipal Code.

22.4 <u>Utility Connection Charge</u>. Owner agrees to pay all sewer connection costs imposed by the City as delineated in Section 15.16.070 of the Merced Municipal Code and to pay all other costs required by Chapter 15.16 of the Merced Municipal Code.

22.5 <u>Building Permits & Wastewater Treatment Plant Capacity</u>. No building permit or other permit for the Project shall be issued if Owner is not in full compliance with this Agreement. Notwithstanding any provision to the contrary, in the event the City's Wastewater Treatment Plant's capacity or operation is insufficient to serve all development projects in the City seeking connections, available building permits and sewer connections (hereinafter "Connection Permit"), shall be allocated as follows:

> (a) The City reserves 5% of the available capacity, but not less than 100,000 gallons per day, to serve new commercial and industrial projects;

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- (b) Among residential projects, first priority shall be given for up to 5% of available capacity, but not less than 100,000 gallons per day, for projects legally covenanted and required to sell or lease to persons of low or moderate income;
- (c) The balance of available capacity shall be allocated through the issuance of Connection Permits to Projects that have pledged their Property subject to this Agreement as security for the pubic financing essential to the expansion of the City's Wastewater Treatment Plant, and among those Projects that have done so meet the following additional criteria:
 - Have approved final maps for their Project and completed all other discretionary approvals (such as Conditional Use Permits);
 - Agree and are able to commence construction of buildings within 120 days of receiving a building permit;
 - (3) Agree pursuant to a construction phasing plan submitted with the Connection Permit application to diligently pursue construction until completion in accordance with the phasing plan; and,
 - (4) Allocation of Connection Permits shall be based on those applications approved meeting the requirements above with those approved first in time getting priority over those filing subsequent thereto.

Insufficient capacity shall be determined by the City Engineer considering existing agreements to serve and maximum flow to the Wastewater Treatment Plant at its highest average point.

This allocation method for Connection Permits shall continue until such time as capacity at the Wastewater Treatment Plant is able to meet all of the requests for service, as determined by the City Engineer, with a sufficient reserve capacity to meet unexpected needs or opportunities for the City.

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If construction is not commenced within the time limit specified in Section 22.5(c)(2), any Connection Permit for which construction has not commenced under the building permit shall be deemed void and subject to reallocation.

Once a Connection Permit is issued for a Project, the Connection Permit is not transferable by the permit holder to another site or location. The Connection Permit may be transferred between parties, such as when one company buys out a site to complete the Project, so long as the location does not change. Any attempted transfer to another location shall be void and cause the Connection Permit to be immediately voided and subject to reallocation.

22.6 Effect of Agreement on Land Use Regulations. Except as otherwise provided under the terms of this Agreement, the rules, regulations, and official policies governing permitted uses of the Property, the density and intensity of use of the Property, the maximum height and size of proposed buildings, and the design, improvement and construction standards and specifications applicable to development of the Property shall be the existing Land Use Regulations in effect on the Effective Date of this Agreement. City shall exercise its lawful reasonable discretion in connection with Subsequent Development Approvals in accordance with the Development Plan, and as provided by this Agreement. City shall accept for processing, review, and action all applications for Subsequent Development Approvals, and such applications shall be processed in the normal manner for processing such matters. City may, at the request of Owner, contract for planning and engineering consultant services to expedite the review and processing of Subsequent Development Approvals, the cost of which shall be borne by Owner.

22.7 <u>Changes and Amendments</u>. The parties acknowledge that refinement and further development of the Project will require Subsequent Development Approvals and may demonstrate that changes are appropriate and mutually desirable in the Existing Development Approvals. In the event the Owner finds that a change in the Existing Development Approvals is necessary or appropriate, the Owner shall apply for a Subsequent Development Approval to effectuate such change. If approved by City under Section 25 below, any such change in the Existing Development Approvals shall be incorporated herein as addendum to this Agreement and may be further changed from time to time as provided in this Section. Owner, shall, within thirty (30) days of written demand by City, reimburse City for any and all reasonable costs, associated with any amendment or change to this Agreement that is initiated by Owner or Owner's successor -- without regard to the outcome of the request for amendment or change

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to this Agreement. Unless otherwise required by law, as determined in City's reasonable discretion, a change to the Existing Development Approvals shall be deemed "minor" and not require an amendment to this Agreement provided such change does not:

- (a) Alter the permitted uses of the Property as a whole; or,
- (b) Increase the density or intensity of use of the Property as a whole; or,
- (c) Increase the maximum height and size of permitted buildings; or,
- (d) Delete a requirement for the reservation or dedication of land for public purposes within the Property as a whole; or,
- (e) Constitute a project requiring a subsequent or a supplemental Environmental Impact Report pursuant to Section 21166 of the Public Resources Code.

Notwithstanding the forgoing, the City is neither obligated nor required to make any change or amendment to this Agreement.

23. <u>Periodic Review of Compliance with Agreement.</u>

23.1 <u>City Compliance Review</u>. Pursuant to City Council Resolution No. 95-6, as it may be subsequently amended, City shall review this Agreement at least once during every twelve (12) month period from the Effective Date of this Agreement. The Owner or successor shall reimburse City for the reasonable and necessary costs of this review, within thirty (30) days of written demand from City.

23.2 <u>Owner Good Faith Compliance</u>. During each periodic review by City, the Owner is required to demonstrate good faith compliance with the terms of this Agreement. The Owner agrees to furnish such evidence of good faith compliance as City in the exercise of its discretion may require.

24. <u>Financing District</u>. In addition to any Financing District required by Section 20.4 hereof, upon the request of Owner, the parties shall cooperate in exploring the use of special assessment districts, special tax districts, and other similar financing districts for the financing of the construction, improvement, or

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acquisition of public infrastructure, facilities, lands, and improvements to serve the Project, whether located within or outside the Property. It is acknowledged that nothing contained in this Agreement shall be construed as requiring City or City Council to form such a district or to issue or sell bonds therefor.

25. <u>Amendment or Cancellation of Agreement</u>. This Agreement shall not be amended, modified, or canceled, in whole or in part, unless in writing signed by both parties hereto, and only by mutual consent of the parties and in the manner provided for in Government Code Sections 65868, 65867, and 65867.5. The provisions of this Section do not impact the right of the City to terminate this Agreement because of Owner's breach or failure to comply in good faith with the requirements of this Agreement.

26. <u>Enforcement</u>. Unless amended or canceled as herein provided, this Agreement is enforceable by any party to it notwithstanding a change in the applicable general or specific plan, zoning, subdivision, or building regulations adopted by the City which alter or amend the rules, regulations, or policies governing permitted uses of the land, density, design, improvement, and construction standards and specifications.

27. Enforced Delay, Default, Remedies and Termination.

27.1 <u>Default by Owner</u>. If the City alleges an Owner Default, the City shall conduct a hearing utilizing the Annual Review procedures in Section 23.1 before the City may terminate this Agreement. Failure by Owner to reserve or dedicate any property pursuant to the Development Plan, or to pay fees and charges as required by the Land Use Regulations and this Agreement as they become due, shall constitute a separate material Owner Default. It shall also be deemed a material Owner Default of a material provision of this Agreement for more than forty-five (45) days to pass from City's written demand for reimbursement of any reimbursable costs under this Agreement and the receipt by City of such reimbursement. In the event of Owner Default, and in addition to any other remedy available to the City, the City shall have the right to rezone the Property back to its original designation.

27.2 <u>Default by City</u>. If Owner alleges a City Default by written notice served on City in accordance with Section 30 hereof and alleges that the City has not cured the Default within ninety (90) days, Owner may pursue any legal or equitable remedy available to it under this Agreement. It is acknowledged by the parties that City would not have entered into this Agreement if City were to

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be subject to or liable for damages -- including monetary damages -- under or with respect to this Agreement or the application thereof, or with respect to the Project. Owner, for itself and its successors, transferees, assignees, and subsequent purchasers of the Property, or any portion thereof, expressly waives the right to seek damages -- including monetary damages -- against the City or any officer, or employee, , for any default or breach of this Agreement. Owner, on behalf of itself and its successors, transferees, assignees, and subsequent purchasers of the Property, or any portion thereof, covenants and agrees not to sue for or claim any damages -- including monetary damages -- for any purported breach of this Agreement by City. However, Owner shall have the right to pursue all its legal remedies against any third party for negligence or any other form of liability for the third party's failure to perform in the expansion of the sewer treatment plant. City may assign to Owner any right, claim or cause of action it may have against any third party for Owner to pursue at its own discretion in the event that City exercises its rights against Owner under the Agreement. During the time when Owner alleges the existence of a City Default and without limiting any of its other available remedies, Owner shall not be obligated to proceed with or complete the Project or any phase of the Project, nor to reserve or dedicate any property pursuant to the Development Plan or this Agreement. Upon a City Default, any resulting delays in Owner's performance shall neither be an Owner Default nor constitute grounds for termination or cancellation of this Agreement by the City.

27.3 <u>Waiver</u>. Failure or delay in giving Notice of Default shall not waive a Party's right to give future Notice of the same or any other Default.

27.4 Specific Performance Remedy. Due to the elimination of damages as a remedy against City and to the size, nature, and scope of the Project, it will not be practical or possible to restore the Property to its pre-existing condition once implementation of this Agreement has begun. After such implementation, Owner may be foreclosed from other choices it may have had to utilize the Property and provide for other benefits. Owner has invested significant time and resources and performed extensive planning and processing of the Project in agreeing to the terms of this Agreement and will be investing even more significant time and resources in implementing the Project in reliance upon the terms of this Agreement. It is not possible to determine the sum of money which would adequately compensate Owner for such efforts. For the above reasons, the City and Owner agree that damages would not be an adequate remedy if the City fails to carry out its obligations under this Agreement. Therefore, no money damages are available against City, or any officer, employee, or agent thereof.

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Specific performance of this Agreement is necessary as the exclusive remedy to compensate Owner if the City fails to carry out its obligations under this Agreement and is also available to City, if Owner defaults hereunder.

27.5 <u>Judicial Review</u>. In the event City elects to terminate this Agreement pursuant to the provisions of Sections 11.7, 25, or 27.1, the Owner may challenge such termination by instituting legal proceedings in which event the court shall exercise its review, based on substantial evidence, as to the existence of cause for termination.

28. <u>Events of Default</u>. Owner is in default under this Agreement upon the happening of one or more of the following events or conditions:

- (a) If a warranty, representation, or statement made or furnished by Owner to City is false or proves to have been false in any material respect when it was made;
- (b) More than forty-five (45) days have passed since City's making of a written request to Owner for payment or reimbursement for a fee or service authorized or agreed to pursuant to this Agreement;
- (c) Failure by Owner to reserve or dedicate any property pursuant to the Development Plan, or to pay fees and charges as required by the Land Use Regulations and this Agreement as they become due; or
- (d) A finding and determination by City that upon the basis of substantial evidence the Owner has not complied in good faith with one or more of the terms or conditions of this Agreement.

29. <u>Attorney's Fees and Costs</u>. If legal action by either party is brought because of breach of this Agreement or to enforce a provision of this Agreement, the prevailing party shall be entitled to reasonable attorney's fees and court costs.

30. <u>Notices</u>. All notices required or provided for under this Agreement shall be in writing and delivered in person or sent by certified mail, postage prepaid and presumed delivered upon actual receipt by personal delivery or within three (3) days following deposit thereof in United States Mail. Notice required to be given to City shall be addressed as follows:

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To City: City of Merced 678 West 18th Street Merced, California 95340 Attn: City Clerk

Notices required to be given to Owner shall be addressed as follows:

To Owner: ABSOLUTE, LLC LEECO, LLC BP INVESTORS, LLC BRIGHT DEVELOPMENT, a California Corporation C/O Rick Telegan 9 River Park Place East, Suite 101 Fresno, California 93720

With a copy to: J. Scott Dorius
 Triebsch, Frampton, Dorius & Lima
 300 N. Palm Street
 P.O. Box 709
 Turlock, CA 95381

A party may change the address by giving notice in writing to the other party and thereafter notices shall be addressed and transmitted to the new address.

31. <u>Cooperation</u>. City agrees that it shall accept for processing and promptly take action on all applications, provided they are in a proper form and acceptable for required processing for discretionary permits, tract or parcel maps, or other land use entitlement for development of the Project in accordance with the provisions of this Agreement. City shall cooperate with Owner in providing expeditious review of any such applications, permits, or land use entitlement and, upon request and payment of any costs and/or extra fees associated therewith by Owner, City shall assign to the Project planner(s), building inspector(s), and/or other staff personnel as required to insure the timely processing and completion of the Project.

32. <u>Further Actions and Instruments</u>. Each of the Parties shall cooperate with and provide reasonable assistance to the other to the extent necessary to implement this Agreement. Upon the request of either Party at any time, the other Party shall promptly execute, with acknowledgement or affidavit if reasonably

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required, and file or record such required instruments and writings and take any actions as may be reasonably necessary to implement this Agreement or to evidence or consummate the transactions contemplated by this Agreement. In the event, Owner or Owner's successor requires supplemental or additional agreements for purposes of securing financing or similar purposes, City will endeavor to assist in this respect, provided, however, Owner or Owner's successor shall reimburse the City for any and all costs associated with processing, reviewing, negotiating, or acting on such agreements. Owner or Owner's successor agrees to reimburse City within thirty (30) days of written demand therefor.

- 33. Rules of Construction and Miscellaneous Terms.
 - (a) The singular includes the plural; the masculine gender includes the feminine; "shall" is mandatory, "may" is permissive.
 - (b) If there is more than one signer of this Agreement their obligations are joint and several.
 - (c) The time limits set forth in this Agreement may be extended by mutual written consent of the parties in accordance with the procedures for adoption of the Agreement.
 - (d) This Agreement is made and entered into for the sole protection and benefit of the parties and their successors and assigns. No other person, including but not limited to third party beneficiaries, shall have any right of action based upon any provision of this Agreement.

34. <u>Running with Land. To the extent allowed by law, the conditions of</u> this Agreement constitute covenants running with the land, and shall be enforceable by the City or by any present or future owner of any of the land described in Exhibit "A."

35. <u>Waiver</u>. In the event that either City or Owner shall at any time or times waive any breach of this Agreement by the other, such waiver shall not constitute a waiver of any other or succeeding breach of this Agreement, whether of the same or any other covenant, condition or obligation. Waiver shall not be deemed effective until and unless signed by the waiving party.

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36. <u>Venue</u>. This Agreement and all matters relating to it shall be governed by the laws of the State of California and any action brought relating to this Agreement shall be held exclusively in a state court in the County of Merced.

37. <u>Entire Agreement</u>. This Agreement and the exhibits hereto contain the complete, final, entire, and exclusive expression of the agreement between the parties hereto, and is intended by the parties to completely state the agreement in full. Any agreement or representation respecting the matters dealt with herein or the duties of any party in relation thereto not expressly set forth in this Agreement shall be null and void.

38. <u>Counterparts</u>. This Agreement may be executed in multiple counterparts, each of which so fully executed counterpart shall be deemed an original. No counterpart shall be deemed to be an original or presumed delivered unless and until the counterpart executed by the other party to this Agreement is in the physical possession of the party seeking enforcement thereof.

39. <u>Authority to Execute</u>. Each party hereto expressly warrants and represents that he/she/they has/have the authority to execute this Agreement on behalf of his/her/their corporation, partnership, business entity, or governmental entity and warrants and represents that he/she/they has/have the authority to bind his/her/their entity to the performance of its obligations hereunder.

IN WITNESS WHEREOF this Pre-Annexation Development Agreement has been executed by the authorized representatives of the parties hereto.

> CITY OF MERCED A California Charter Municipal Corporation

BY: Manager James G. Marshall

ATTEST: JAMES G. MARSHALL, CITY CLERK

BY: Deputy Oty Clerk

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ALL-PURPOSE ACKNOWLEDGMENT

STATE OF CALIFORNIA) COUNTY OF MERCED On <u>April 18</u>, 2006, before me, <u>Nobie M. Reynolds</u>, Notary Public, personally appeared <u>JAmes G. Marshall</u>

personally known to me -OR-IV

proved to me on the basis of satisfactory evidence to be the person(s) [] whose name(s) is/are subscribed to the within instrument and acknowledged to me that he/she/they executed the same in his/her/their authorized capacity(ies) and that by his/her/their signature(s) on the instrument the person(s), or the entity upon behalf of which the person(s) acted, executed the instrument.

WITNESS my hand and official seal.



SIGNATURE OF NOT

APPROVED AS TO FORM:

2/24/06 BY:

260948 ACCOUNT DATA:

BY:

Verified by Fipance Officer

no funds required 4-11-06 math 4-11-06 V. E 5-(Signatures Continued on Next Page)

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OWNER: ABSOLUTE, LLC

BY: Robert L. Wiebe

Its: Member

Taxpayer I.D. No. 20-0307449

ADDRESS: 7090 N. Marks Ave., Suite 107 Fresno, CA 93711 TELEPHONE: 559/431-8334 FACSIMILE: 559/431-8379 E-MAIL: cindic@cpawiebe.com

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ALL-PURPOSE ACKNOWLEDGMENT

State of California County of Fresho

On, February 28, 2006, before me, Cincli L. Caraccilo, Notary Public personally appeared, <u>BOVERT L. WIEVE</u> personally known to me (or proved to me on the basis of satisfactory evidence) to be the person(s) whose name(s) is/are subscribed to the within instrument and acknowledged to me that he/she/they executed the same in his/her/their authorized capacity(ies), and that by his/her/their signature(s) on the instrument the person(s), or the entity upon behalf of which the person(s) acted, executed the instrument.

WITNESS my hand and official seal.

Notary Public



CAPACITY CLAIMED BY SIGNER

- [] INDIVIDUAL(S)
 [] OFFICER(S) (TITLE[S]):
- [] PARTNER(S)
- [] ATTORNEY-IN-FACT
- [] TRUSTEE(S)
- [] SUBSCRIBING WITNESS
- [] GUARDIAN/CONSERVATOR
- M OTHER: Manager

Chairperson

SIGNER IS REPRESENTING: Name of person(s) or entity(ies):

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CALIFORNIA ALL-PURPOSE ACKNOWLEDGMENT

CINDIL CARACCILO

Commission # 1545009

Notary Public - California

Fresno County

Place Notary Seal Above

y Comm. Explicit Jan 16, 2009

State of California		ו			
County of Fresh	<u>0</u>	_ ss .			
on February 25	3,200/abefore me,	Cindi	L. Caraco	cilo, Notar	y Public
personally appeare	d <u>Rober</u>	<u>+ L. W</u>	nd Title of Officer (e.g., "Jane	Doe, Notary Public")	,
		•			

X personally known to me

□ proved to me on the basis of satisfactory evidence to be the person(s) whose name(s) is/are subscribed to the within instrument and acknowledged to me that he/she/they executed the same in his/her/their authorized capacity(ies), and that by his/her/their signature(s) on the instrument the person(s), or the entity upon behalf of which the person(s) acted, executed the instrument.

WITNESS my hand and official seal.

OPTIONAL

Though the information below is not required by law, it may prove valuable to persons relying on the document and could prevent fraudulent removal and reattachment of this form to another document.

Title or Type of Document:	exation Development Agreement
Document Date:	9
Signer(s) Other Than Named Above:	
Capacity(ies) Claimed by Signer(s). Signer's Name: Robert L. Wiebe Individual Corporate Officer — Title(s): Partner — I Limited I General Attorney in Fact Trustee Guardian or Conservator Other: Manager Signer Is Representing:	

© 2004 National Notary Association • 9350 De Soto Ave., P.O. Box 2402 • Chatsworth, CA 91313-2402 item No. 5907 Reorder: Cail Toll-Free 1-800-876-6827

OWNER: LEECO, LLC BY: Kolligian Lee Jl

Its: Member

Taxpayer I.D. No. 91-1918501

ADDRESS: 9 River Park Plaza East Suite 101 Fresno, CA 93720

TELEPHONE: 559/434-8600 FACSIMILE: 559/434-8615 E-MAIL: LSKFresno@aol.com

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ALL-PURPOSE ACKNOWLEDGMENT

State of California County of Fresho

On, February 28, 2006, before me, Cirdi L. Caraccilo, Notary Public personally appeared, Lee J. Kolligian personally known to me (or proved to me on the basis of satisfactory evidence) to be the person(s) whose name(s) is/are subscribed to the within instrument and acknowledged to me that he/she/they executed the same in his/her/their authorized capacity(ies), and that by his/her/their signature(s) on the instrument the person(s), or the entity upon behalf of which the person(s) acted, executed the instrument.

WITNESS my hand and official seal.

accil Notary Public

Con Volas Rublic - Ca Freeno County **v Comm. Exci** s Jan 16. 200 (Seal)

ATTACHMENT B - Page 43

CAPACITY CLAIMED BY SIGNER

- INDIVIDUAL(S) ٢٦ OFFICER(S) (TITLE[S]): []
 - PARTNER(S)
- ATTORNEY-IN-FACT
- TRUSTEE(S)
- [] SUBSCRIBING WITNESS
- ٢٦ GUARDIAN/CONSERVATOR
- OTHER: MANAGEr М

Chairperson

SIGNER IS REPRESENTING: Name of person(s) or entity(ies):

40

N:\SHARED\Attorney\Agreements\Annexation & Pre-Annexation Development Agreements\Absolute-Leeco\Absolute Bright-Pre-Annexation Development Agreement Final 2.21.06.DOC

OWNER: BP INVESTORS, LLC BY: Lee J. Kolligian

Its: Member

ΒJ Rick Teleg

Its:

Member

Taxpayer I.D. No. 20-0050152

ADDRESS: 9 River Park Place East Suite 101 Fresno, CA 93720

TELEPHONE: 559/434-0334 FACSIMILE: 559/434-8615 E-MAIL: Fresno3rdM@aol.com

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ALL-PURPOSE ACKNOWLEDGMENT

State of California County of Fresho

On, February 28, 2006, before me, Cindi L Caraccilo, Notary, Public personally appeared, Lee J. Kolligian, personally known to me (or proved to me on the basis of satisfactory evidence) to be the person(s) whose name(s) is/are subscribed to the within instrument and acknowledged to me that he/she/they executed the same in his/her/their authorized capacity(ies), and that by his/her/their signature(s) on the instrument the person(s), or the entity upon behalf of which the person(s) acted, executed the instrument.

WITNESS my hand and official seal.



(Seal)

ATTACHMENT B - Page 45

•••••

naccilo Notary Public

CAPACITY CLAIMED BY SIGNER

- [] INDIVIDUAL(S)
 [] OFFICER(S) (TITLE[S]):
 - PARTNER(S)
- [] ATTORNEY-IN-FACT
- [] TRUSTEE(S)

[]

- [] SUBSCRIBING WITNESS
- [] GUARDIAN/CONSERVATOR
- A OTHER: Munager

Chairperson

SIGNER IS REPRESENTING: Name of person(s) or entity(ies):

42

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ALL-PURPOSE ACKNOWLEDGMENT

State of California County of <u>Fresho</u>

On, February 28 2006, before me, Cincli L. Caraccilo personally appeared, Rick Telegan personally known to me (or proved to me on the basis of satisfactory evidence) to

be the person(s) whose name(s) is/are subscribed to the within instrument and acknowledged to me that he/she/they executed the same in his/her/their authorized capacity(ies), and that by his/her/their signature(s) on the instrument the person(s), or the entity upon behalf of which the person(s) acted, executed the instrument.

WITNESS my hand and official seal.

CINDI L. CARACCEO Commission # 1545009 Notary Public - California Fresno County / Comm. Explices Jain 16, 200

(Seal)

ATTACHMENT B - Page 46

accile Notary Public

CAPACITY CLAIMED BY SIGNER

- [] INDIVIDUAL(S)
 [] OFFICER(S) (TITLE[S]):
- [] PARTNER(S)
- [] ATTORNEY-IN-FACT
- [] TRUSTEE(S)
- [] SUBSCRIBING WITNESS
- [] GUARDIAN/CONSERVATOR
- M OTHER: MANAger

Chairperson

SIGNER IS REPRESENTING: Name of person(s) or entity(ies):

43

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OWNER: BRIGHT DEVELOPMENT, a CALIFORNIA CORPORATION

Calvin E Bright Calvin E. Bright BY: ____

Its: President

Taxpayer I.D. No. 94-1741340

ADDRESS: 1620 N. Carpenter Rd. Bldg. B Modesto, CA 95351 自己は同じため

TELEPHONE: 209/526-8242 FACSIMILE: 209/578-1666 E-MAIL: nsoares@Bright-Homes.com

ATTACHMENT B - Page 47

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ALL-PURPOSE ACKNOWLEDGMENT

State of California County of <u>Stanislaus</u>

On, <u>March</u> 14, 2006, before me, <u>Terri Brock, Notary Public</u>, personally appeared, <u>Calvin E. Bright</u> personally known to me (or proved to me on the basis of satisfactory evidence) to be the person(s) whose name(s) is/are subscribed to the within instrument and acknowledged to me that he/she/they executed the same in his/her/their authorized capacity(ies), and that by his/her/their signature(s) on the instrument the person(s), or the entity upon behalf of which the person(s) acted, executed the instrument.

WITNESS my hand and official seal.

Notary Public



(Seal)

CAPACITY CLAIMED BY SIGNER

[]	INDIVIDUAL(S)
	OFFICER(S) (TITLE[S]):
	President
	Bright Development
[]	PARTNER(S)
·[]	ATTORNEY-IN-FACT
[]	TRUSTEE(S)
[]	SUBSCRIBING WITNESS
ĨĨ.	GUARDIAN/CONSERVATOR
[]	OTHER:
	Chairperson

SIGNER IS REPRESENTING: Name of person(s) or entity(ies):

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EXHIBIT A PROPERTY LEGAL DESCRIPTION AND MAP

A-1

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EXHIBIT 'A"

ANNEXATION TO THE CITY OF MERCED FOR ABSOLUTE, LLC & LEECO, LLC

DESCRIPTION

All that certain real property, consisting of Parcel 2, as shown on the Parcel Map for Benber Company, recorded in Volume 45 of Parcel Maps at page 16, Merced County Records, in Section 5, Township 7, South Range 14 East, Mount Diablo Base and Meridian, in the County of Merced, State of California, described as follows:

> Commencing at the southwest corner of said Section 5; thence N.00°44'00"E. along the west line of said section and the center line of a street known as 'G' Street, said centerline being the current east line of the city limits of the City of Merced, a distance of 1324.10 feet to the true POINT OF BEGINNING of this description; thence continuing N.00°44'00"E. along said west line of section 5 and said centerline of 'G' Street and said east line of city limits a distance of 1651.43 feet; thence N.89°55'02"E. along the westerly extension of and the north line of said Parcel 2 a distance of 2639.28 feet to the northeast corner of said Parcel 2; thence S.00°48'30"W. along the east line of said Parcel 2 a distance of 1651.32 feet to the southeast corner of said Parcel 2; thence S.89°54'51"W.along the south line of said Parcel 2 and its westerly extension a distance of 2637.13 feet to the POINT OF BEGINNING.

Containing: 100.00 Acres, more or less.

Subject to rights of record, if any.





EXHIBIT B DEVELOPMENT APPROVALS

Annexation/Pre-Zoning No. 04-01

Establishment of Residential Planned Development (RP-D) No. 61

Expanded Initial Study No. 04-02 (Mitigated Negative Declaration and Mitigation Monitoring Program)

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EXHIBIT C LAND USE REGULATIONS

Merced Vision 2015 General Plan, as amended through April 4, 2005

Charter of the City of Merced, as amended through March 5, 2002

Merced Municipal Code, as amended through May 2005

City of Merced Design Standards, as amended through November 15, 2004

Merced Specific Urban Development Plan (SUDP)

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EXHIBIT D PUBLIC BENEFITS

1. Owner shall participate in the upgrade to the sewer treatment plant in proportion to the growth attributable to the Project, as called for in Section 20.4. New development properties must be pledged against the future sewer bond. All development shall connect to the City sewer system and Owner shall pay all applicable connection fees.

2. Owner shall improve/upgrade/replace all existing County infrastructure (roads, utilities, etc.) within the Project consistent with City of Merced standards, specifically, but not limited to:

(a) Acquire and dedicate additional right-of-way for future widening of "G" Street.

(b) Install curbs, gutters, sidewalks, storm drains, and underground power lines (if applicable) on "G" Street and all collector, arterial, and interior roads within the annexation area.

(c) Underground overhead telephone lines on "G" Street.

(d) Install street lights as required on "G" Street and all collector, arterial, and interior roads within the annexation area.

(e) Install a 4-way traffic signal at the intersection of "G" Street and collector street into the annexation area, subject to applicable reimbursement.

(f) Install fire hydrants as required by the City's Fire Department.

3. Owner shall develop a storm drainage plan acceptable to the City, which may require an on-site storm retention/detention facility, and construct the facilities related thereto.

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4. To the extent feasible, Owner shall connect all storm drains in the annexation area to storm drain lines in the Open Space area under high-voltage power lines that lead to "G" Street.

5. Owner shall pipe and cover the Merced Irrigation District irrigation canal running north/south and provide connection to school, public park and open space to allow for use of irrigation water for sprinklers at these facilities.

6. Owner shall connect all development to the City water system and pay all applicable connection fees.

7. Owner shall dedicate the northeast corner of the annexation area, identified as Open Space, for a public park.

8. Owner must agree to form a Mello-Roos Community Facilities District (CFD) for infrastructure and maintenance with waiver of protest rights.

9. Owner shall submit a development phasing plan that phases construction and development from south to north along with all infrastructure extensions.

10. Owner shall insure that at the time the first building permit is pulled that the City Fire Department's response time to an emergency in the annexation area is under 6 minutes.

Eliminate this requirement.

D-2

<u>EXHIBIT E</u> <u>REQUEST FOR NOTICE OF DEFAULT UNDER</u> <u>PRE-ANNEXATION DEVELOPMENT AGREEMENT</u>

Pre-Annexation Development Agreement: <u>Specific Plan No.</u>, *[Name of Development]* Planning Application No. Date:

To: City Clerk and Director of Development Services, City of Merced

Pursuant to Section 6(b) and (c) of the above-referenced Pre-Annexation Development Agreement, request is hereby made by as Mortgagee for the property (or portion thereof) to receive copies of any Notice of Default issued by City against Owner in accordance with the terms and conditions of such Pre-Annexation Development Agreement. Copies of any such Notices should be mailed to the following address:

· · · · · · · · · · · · · · · · · · ·	(Mortgagee)
	(Person/Department)
	(Address)
	(City/State/Zip)
	(Telephone No.)

A copy of this Notice should be filed with the project file to insure proper and timely notice is given. Under the terms of said Pre-Annexation Development Agreement, ________ as Mortgagee is entitled to receive copies of any Notice of Default within ten (10) days of sending any such Notice to Owner. Failure to send any such Notice may have serious legal consequences for the City.

This request is to remain in effect until revoked by ______ as Mortgagee or the Pre-Annexation Development Agreement is terminated.

The person executing this document on behalf of said Mortgagee warrants and represents that the entity he/she represents is a bonafide Mortgagee of said property and is entitled to receive copies of Notices of Default under said Pre-Annexation Development Agreement.

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The undersigned declares the above information is true and correct under the penalty of perjury under the laws of the State of California.

Dated: _, 200__.

MORTGAGEE

By:

(signature)

(printed name)

Its:

(title)

[Notary required]

This Notice is to be sent to both the City Clerk and Director of Development Services for the City of Merced at 678 West 18th Street, Merced, California 95340 or such other location as Merced City Hall may be located in the future.

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E-2

EXHIBIT F

ASSIGNMENT AND ASSUMPTION AGREEMENT

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F-1

RECORDING REQUESTED BY:

City of Merced, A California charter municipal corporation

WHEN RECORDED MAIL TO:

City of Merced City Clerk 678 West 18th Street Merced, California 95340

Exempt Recording Per Gov't Code Section 6103

(Above for Recorder's Use Only)

CONSENT TO ASSIGNMENT OF PRE-ANNEXATION DEVELOPMENT AGREEMENT AND ASSUMPTION THEREOF

This Consent to Assignment of Pre-Annexation Development Agreement and

Assumption Thereof ("Consent and Assumption Agreement") is made as of this day

of ______, 2006 between the City of Merced, a California charter municipal

corporation ("City") and _____, a ____ ("Assignee").

RECITALS

A. The City of Merced executed a Pre-Annexation Development Agreement

entitled ______ dated _____, ("Agreement") a copy of which is

attached and incorporated by reference as Exhibit "1" pursuant to which City agreed with

("Owner/Assignor") to certain terms and

conditions related to the annexation and development of the area known as

described in more detail in Exhibit "B" to Exhibit 1, attached

F-2

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and incorporated by reference for a term commencing on ______ and ending on ______.

B. On ______, Assignor sold its rights and interests in the property to ______ (Assignee) and entered into an assignment and assumption agreement with ______.

C. On ______, Assignor assigned its interest in the Agreement to Assignee subject to the consent of the City.

D. Pursuant to Section 9.1 of the Agreement, City desires to consent to the assignment of the Agreement to Assignee, and Assignee desires to accept the assignment of the Agreement from Assignor, with the consent of the City, and assume all obligations of Assignor under the Agreement, including but not limited to, provision of all outstanding public benefits, commencing on ______.

Therefore, for good and valuable consideration, the receipt and adequacy of which are acknowledged, City and Assignee agree as follows:

SECTION 1. ASSIGNMENT. City consents to the assignment and transfer to Assignee of all right, title, and interest in the Agreement and Assignee accepts from Assignor all right, title, and interest subject to the terms and conditions set forth in this Consent and Assumption Agreement.

SECTION 2. ASSUMPTION OF AGREEMENT OBLIGATIONS. Assignee assumes and agrees to perform and fulfill all the terms, covenants, conditions, and obligations required to be performed and fulfilled by Assignor under the Agreement. Assignee specifically agrees to <u>ALL</u> of the following conditions:

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- (a) Assignor no longer has a legal interest in all or any part of the Property except as a beneficiary under a deed of trust.
- (b) Assignor is not in default under the Agreement.
- (c) City has been provided with the notice and executed Assignment and Assumption Agreement required under Paragraph (b) of Subsection 9.1 of the Agreement..

(d) The purchaser, transferee, or assignee provides City with security equivalent to or better than any security previously provided by Assignor to guarantee the installation of the improvements set forth on the improvement plans and subdivision agreement for the portion of the Project being transferred or assigned pursuant to the Subdivision Map Act and Sections 18.24.100, 18.24.110 and 18.24.150 of the Merced Municipal Code.

- (e) The Assignor or purchaser, transferee or assignee has reimbursed City for any and all City costs associated with Assignor's transfer of all or a portion of the Property.
- (f) The Assignor has reimbursed City for any and all costs relating to the Agreement.
- (g) The conditions in Section 20.4 (Sewer Facility Capital Expansion Improvement Bonds) of the Agreement have been completely satisfied, are no longer required, or the obligations under Section 20.4 have been completely and unequivocally assumed by the Assignor, purchaser, transferee or assignee.

SECTION 3. COVENANTS.

(a) City covenants that the copy of the Agreement attached as Exhibit 1 is a

true and accurate copy of the Agreement as currently in effect and that there exists no other valid agreement affecting Assignor's rights and obligations under the Agreement.

(b) City covenants that the Agreement is in full effect and no defaults exist

under the Agreement, nor any acts or events which, with the passage of time or the giving of notice or both, could become defaults.

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SECTION 4. LITIGATION COSTS. If any litigation between City and Assignee arise out of this Consent and Assumption Agreement or concerning the meaning of interpretation of the Consent and Assumption Agreement, the losing party shall pay the prevailing party's costs and expenses of the litigation, including, without limitation, reasonable attorney fees.

SECTION 5. INDEMNIFICATION. Assignee agrees to indemnify City from and against any loss, costs, or expense, including attorney fees and court costs relating to the failure of Assignee to fulfill obligations under the Agreement, and accruing with respect to the period subsequent to the date of this Assignment.

SECTION 6. GOVERNING LAW. This Consent and Assumption Agreement shall be governed by and construed in accordance with California law.

The parties have executed this Consent and Assumption Agreement as of the date first above written.

"CITY"

CITY OF MERCED A California charter municipal corporation

BY: ____

City Manager

ATTEST: JAMES G. MARSHALL, CITY CLERK

BY: _

Deputy City Clerk

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APPROVED AS TO FORM:

BY: ____

City Attorney

ACCOUNT DATA:

[To be entered by Requesting Department]:

Account No.:

Amount \$

VERIFIED:

BY:

Finance Officer

Finance Entry:					
Contract					
No.:					
Vendor No.:					
P.O. No.:					
Funds Available:					

ASSIGNEE:

BY: _____

(Signature)

(print name)

Taxpayer I.D. No.

ADDRESS:

TELEPHONE: (___)

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EXHIBIT G

PLANNING COMMISSION RESOLUTION

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CITY OF MERCED Planning Commission

Resolution #2871

WHEREAS, the Merced City Planning Commission at its regular meeting of March 22, 2006, held a public hearing and considered **Pending Annexation and Pre-zoning Applications #04-01 and Establishment of Residential Planned Development #61**, initiated by Golden Valley Engineers for applicants Bright-Homes; Absolute, L.L.C; and Leeco, L.L.C., property owners. This application involves annexing 100 acres into the City of Merced; prezoning the area R-1-5 (Single Family Residential) and Residential Planned Development #61. The annexation is located on the east side of "G" Street, approximately 1,300 feet north of Cardella Road; also known as Assessor's Parcel Numbers 006-030-036 through -039; and,

WHEREAS, the Merced City Planning Commission concurs with Findings A through S of Staff Report #06-24; and,

WHEREAS, after reviewing the City's Initial Study and Draft Environmental Determination, and fully discussing all the issues, the Merced City Planning Commission does resolve to recommend to City Council adoption of a Mitigated Negative Declaration and Mitigation Monitoring Program (Exhibit A) regarding Expanded Initial Study #04-02 ("Absolute-Leeco Annexation"), and approval of Pending Annexation Application #04-01, Prezoning Application #04-01, and Establishment of Residential Planned Development (RP-D) #61, subject to the following conditions:

1. Approval of the Pending Annexation/Prezoning/Establishment of Residential Planned Development #61 is subject to the applicants entering into a written Pre-Annexation Development Agreement that they agree to all the conditions and shall pay all City and school district fees, taxes, and/or assessments, in effect on the date of any subsequent subdivision and/or permit approval, any increase in those fees, taxes, or assessments, and any new fees, taxes, or assessments, which are in effect at the time the building permits are issued, which may include regional traffic impact fees, a Parsons Avenue impact

fee, Mello-Roos, etc.; said agreement to be approved by the City Council prior to the adoption of the ordinance or resolution.

- 2. The proposed project shall comply with all standard Municipal Code and Subdivision Map Act requirements as applied by the Engineering Department.
- 3. All other applicable codes, ordinances, policies, etc., adopted by the City of Merced shall apply.
- The developer/applicant shall indemnify, protect, defend, and hold 4. harmless the City, and any agency or instrumentality thereof, and any officers, officials, employees, or agents thereof, from any and all claims, actions, suits, proceedings, or judgments against the City, or any agency or instrumentality thereof, and any officers, officials, employees, or agents thereof to attack, set aside, void, or annul, an approval of the City, or any agency or instrumentality thereof, advisory agency, appeal board, or legislative body, including actions approved by the voters of the City, concerning the project and the approvals granted herein. Furthermore, developer/applicant shall indemnify, protect, defend, and hold harmless the City, or any agency or instrumentality thereof, against any and all claims, actions, suits, proceedings, or judgments against any governmental entity in which developer/applicant's project is subject to that other governmental entity's approval and a condition of such approval is that the City indemnify and defend such governmental entity. City shall promptly notify the developer/applicant of any claim, action, or proceeding. City shall further cooperate fully in the defense of the action. Should the City fail to either promptly notify or cooperate fully, the developer/applicant shall not thereafter be responsible to indemnify, defend, protect, or hold harmless the City, any agency or instrumentality thereof, or any of its officers, officials, employees, or agents.
- 5. The developer/applicant shall construct and operate the project in strict compliance with the approvals granted herein, City standards, laws, and ordinances, and in compliance with all State and Federal laws, regulations, and standards. In the event of a conflict between

City laws and standards and a State or Federal law, regulation, or standard, the stricter or higher standard shall control.

- 6. Community Facilities District (CFD) formation is required for annual operating costs for police and fire services as well as storm drainage, public landscaping, street trees, street lights, parks and open space. CFD procedures shall be initiated before final map approval. Developer/Owner shall submit a request agreeing to such a procedure, waiving right to protest and post deposit as determined by the City Engineer to be sufficient to cover procedure costs and maintenance costs expected prior to first assessments being received.
- 7. As part of subsequent Tentative Subdivision Map entitlement processes, the applicants shall dedicate sufficient land along "G" Street (project frontage) to provide for a 128-foot right-of-way and construct their fair share of "G" Street (including safe transitions to the north and south) consistent with the Figure 4.4 of the Merced Vision 2015 General Plan (Major Arterial Cross-Section). All the "G" Street improvements required for this annexation (amounting to 1,651 feet of frontage), shall be completed in one construction project, and not be divided by ownership or tentative maps. These improvements shall include frontage improvements, traffic signals, the piping of the Six Mile Drain and the under-grounding of the existing telephone lines (details to be worked out at the tentative subdivision map process). Consistent with project Mitigation Measure 11-1, a minimum of 15-feet of additional landscaping together with a six-foot tall decorative wall (approved by City Planning Staff) shall be placed to the outside of the right-of-way to the east. The project infrastructure improvement plans for "G" Street may include a meandering sidewalk. Consistent with the City's Water Efficient Landscaping & Irrigation Ordinance (MMC 17.60), the landscaping along "G" Street shall be comply with the water conservation measures specified in said ordinance.
- 8. Collector street locations in subsequent Tentative Subdivision Map and Conditional Use Permit entitlements shall be provided consistent with the adopted circulation plan for this project (Attachment C of

Eliminate this requirement.

PLANNING COMMISSION RESOLUTION #2871 Page 4 March 22, 2006

Staff Report #06-24), as well as with the local "road design standards" of Planned Development #61 (Attachment F of Staff Report #06-24 – Exhibit 1).

- 9. As part of subsequent Tentative Subdivision Map entitlement processes, dedication of land for use as a community park, neighborhood park and the storm-drainage / open space corridor shall be provided consistent with the proposed land use designations for this project (Attachment D of Staff Report #06-24).
- 10. Conceptual plans for the off-street bike path route, drainage basins and aesthetically designed open space within the PG&E transmission line easements, shall be included with subsequent Tentative Subdivision Map applications. Details, including any requirements for pedestrian/bike under-crossings, will be worked out during the mapping process
- 11. Concurrent with any application for a Conditional Use Permit or Tentative Subdivision Map within the "Village Residential" land use designation, the applicant shall submit a plan to the City showing the minimum densities necessary to attain an average minimum 10 units per acre gross density within the entire "Village Residential" site of the "Absolute-Leeco Annexation," along with a signed statement from the owner(s) of the other parcel(s) in the "Village Residential" site acknowledging the proposed density and of their obligation to construct a project on the remaining parcel(s) that results in an average minimum 10 units per acre gross density within the entire "Village Residential" site of the "Absolute-Leeco Annexation."
- 12. Except as may be changed by project conditions of approval herein, Residential Planned Development #61 shall be constructed/designed generally as shown on Attachment F (of Staff Report #06-24 -Planned Development Standards, including "road design standards"). The Development Services Director has authority to permit minor modifications to these approved plans.

PLANNING COMMISSION RESOLUTION #2871 Page 5 March 22, 2006

Upon motion by Commissioner Amey, seconded by Commissioner Burr, and carried by the following vote:

AYES: Commissioners Acheson, Burr, Conte, Amey, Ward, and Vice-Chairman FisherNOES: None

ABSENT: Chairman Shankland

Adopted this 22nd day of March, 2006

. Sen Ke

Chairman, Planning Commission of the City of Merced, California

ATTEST:

Secretary

Exhibit A – Mitigation Monitoring Program

n:shared:planning:PC Resolutions:#2871 Absolute-Leeco Annex

EXPANDED INITIAL STUDY #04-02 for ABSOLUTE-LEECO ANNEXATION TO THE CITY OF MERCED

Appendix A Mitigation Monitoring Program Document Date: 2-15-06

MITIGATION MONITORING CONTENTS

This mitigation monitoring program includes a brief discussion of the legal basis and purpose of the mitigation monitoring program, a key to understanding the monitoring matrix, a discussion of noncompliance complaints, and the mitigation monitoring matrix itself.

LEGAL BASIS AND PURPOSE OF THE MITIGATION MONITORING PROGRAM

Public Resource Code (PRC) 21081.6 requires public agencies to adopt mitigation monitoring or reporting programs whenever certifying an environmental impact report or mitigated negative declaration. This requirement facilitates implementation of all mitigation measures adopted through the California Environmental Quality Act (CEQA) process.

The City of Merced has adopted its own "Mitigation Monitoring and Reporting Program" (MMC 19.28). The City's program was developed in accordance with the advisory publication, *Tracking CEQA Mitigation Measures*, from the Governor's Office of Planning and Research.

As required by MMC 19.28.050, the following findings are made:

- 1) The requirements of the adopted mitigation monitoring program for the Absolute-Leeco Project shall run with the real property that is the subject of a General Plan Amendment/Annexation to the City of Merced. Successive owners, heirs, and assigns of this real property are bound to comply with all of the requirements of the adopted program.
- 2) Prior to any lease, sale, transfer, or conveyance of any portion of the subject real property, the applicant shall provide a copy of the adopted program to the prospective lessee, buyer, transferee, or one to whom the conveyance is made.

MITIGATION MONITORING PROCEDURES

In most cases, mitigation measures can be monitored through the City's construction plan approval/plan check process. When the approved project plans and specifications, with mitigation measures, are submitted to the City Development Services Department, a copy of the monitoring checklist will be attached to the submittal. The Mitigation Monitoring Checklist will be filled out upon project approval with mitigation measures required. As project plans and specifications are checked, compliance with each mitigation measure can be reviewed.

exHIBIT A of Planning CommissiATRAGHMEN78B1- Page 70

In instances where mitigation requires on-going monitoring, the Mitigation Monitoring Checklist will be used until monitoring is no longer necessary. The Development Services Department will be required to file periodic reports on how the implementation of various mitigation measures is progressing or is being maintained. Department staff may be required to conduct periodic inspections to assure compliance. In some instances, outside agencies and/or consultants may be required to conduct necessary periodic inspections as part of the mitigation monitoring program. Fees may be imposed per MMC 19.28.070 for the cost of implementing the monitoring program.

GENERAL PLAN MITIGATION MEASURES

As a second tier environmental document, the Expanded Initial Study for Absolute-Leeco Annexation to the City of Merced incorporates some mitigation measures adopted as part of the Merced Vision 2015 General Plan Program Environmental Impact Report (SCH# 95082050), as mitigation for potential impacts of the Project. Therefore, following the Absolute-Leeco Annexation Mitigation Monitoring Checklist is a list of these relevant General Plan mitigation measures.

NONCOMPLIANCE COMPLAINTS

Any person or agency may file a complaint asserting noncompliance with the mitigation measures associated with the project. The complaint shall be directed to the Director of Development Services in written form providing specific information on the asserted violation. The Director of Development Services shall cause an investigation and determine the validity of the complaint. If noncompliance with a mitigation measure has occurred, the Director of Development Services shall cause appropriate actions to remedy any violation. The complainant shall receive written confirmation indicating the results of the investigation or the final action corresponding to the particular noncompliance issue. Merced Municipal Code (MMC) Sections 19.28.080 and 19.28.090 outline the criminal penalties and civil and administrative remedies which may be incurred in the event of noncompliance. MMC 19.28.100 spells out the appeals procedures.

MONITORING MATRIX

The following pages provide a series of tables identifying the mitigation measures proposed specifically for the Absolute-Leeco Annexation. The columns within the tables are defined as follows:

Mitigation Measure:	Describes the Mitigation Measure (referenced by number).
Timing:	Identifies at what point in time or phase of the project that the mitigation measure will be completed.
Agency/Department Consultation:	This column references any public agency or City department with which coordination is required to satisfy the identified mitigation.
Verification:	These columns will be initialed and dated by the individual designated to verify adherence to the project specific mitigation.

Absolute-Leeco Annexation to the City of Merced Expanded Initial Study #04-02 Mitigation Monitoring ProgramPage A-3			in order to mitigate leasure indicates that toring Requirements	City Verification (date and initials)		
Absolute-Leeco Anne Ex Mitigation Mon			pproval for this project st for each mitigation m rced's Mitigation Moni	Agency or Department Consultation		City Planning & Inspection Services
	Annexation ring Checklist	File Number: Project Location	o the Conditions of A ed and signed checklis fulfills the City of Me Section 21081.6).	Timing		Building Permits
	Absolute-Leeco Annexation Mitigation Monitoring Checklist	Project Name: Approval Date: Project Locat Brief Project Description	The following environmental mitigation measures were incorporated into the Conditions of Approval for this project in order to mitigate identified environmental impacts to a level of insignificance. A completed and signed checklist for each mitigation measure indicates that this mitigation measure has been complied with and implemented, and fulfills the City of Merced's Mitigation Monitoring Requirements (MMC 19.28) with respect to Assembly Bill 3180 (Public Resources Code Section 21081.6).	Mitigation Measure	2. AGRICULTURAL RESOURCES	2-1 A provision shall be recorded by the applicants/developer or successors, at time of sale of any residentially-zoned property within the project that lies within 1,000 feet of the external boundary of any non-project property which currently has an active agricultural operation (including 4-H projects), or has had an agricultural operation on it during the calendar year preceding the year within which the sale takes place. This provision shall notify the buyer(s) and any subsequent owner(s) of the possible inconvenience or discomfort of farming operations, arising from the use of agricultural chemicals, including pesticides, and fertilizers, as well as from the pursuit of agricultural operations including plowing, spraying, and harvesting which occasionally generate dust, smoke, noise and odor, and the priority to which Merced County places on agricultural operations.
					<u></u>	ATTACHMENT B - Page 72

L				
<u></u>	Mitigation Measure	liming	Agency or Department Consultation	City Verycanon (date and initials)
	3) AIR QUALITY			
3-1.	3-1. The design and construction of the Project within the Village	Tentative Subdivision	City Planning &	
	Plan "Urban Desig	бат	canin vac uninadeur	
	Actions" (Chapter 6).			
3-2.	3-2. The high-voltage power line easements shall be developed with a	Tentative Subdivision	City Planning &	
	Class I Bike Path / pedestrian way, open space and linear open	Map	Inspection Services	
	space storm drain basin, that provides residents an off-street			
-	connection to neighborhood parks, schools and commercial areas.			
3-3.	Roads between the core-commercial area (in the Bandoni	Tentative Subdivision	City Planning &	
	Annexation Project Area to the south) and adjacent and	Map	Inspection Services	
	surrounding residential areas shall be provided in a manner where			
	they converge at the core commercial area south of the annexation			
	area. In order to implement this design, the Project shall adhere to			
	the General Plan policies as depicted in the Project's "Planned		-	
	Development Standards," including its road design standards			
	(Appendix F).			

City Verification (date and initials)				
Agency or Department Consultation	City Planning & Inspection Services		City Planning	City Planning
Timing	Conditional Use Permit		Building Permits	Building Permits
Mitigation Measure	3-4. Development within the Village Residential areas shall be "pedestrian in scale" and shall provide direct and easy access to the core commercial area and transit stop. Residential buildings in the urban village shall "front" onto the street (no long uninterrupted walls). Building facades should be varied and articulated to provide visual interest to pedestrians. All through streets shall contain park strips with shade trees. In order to implement this design, the Project shall adhere to these General Plan policies as depicted in the Projects "Planned Development Standards," including its road design standards (Appendix F).	5) CULTURAL RESOURCES	5-1. If evidence of archaeological artifacts or paleontologic resources are discovered during construction, all operations within an area at and adjacent to the discovered site shall halt until a qualified archaeologist determines the extent of significance of the site.	5-2. If evidence of human remains are discovered during construction, all operations at and adjacent to the discovered site shall halt, and the Merced County Coroner shall be contacted.

	Mitigation Measure	Timing	Agency or Department Consultation	City Verification (date and initials)
5-3.	5-3. On-site preservation of a resource is the preferred alternative. Preserving a cultural deposit maintains the artifacts in context and may prevent inadvertent discovery of, or damage to, human burials. Preservation may be accomplished through a number of means such as capping or covering the site with a layer of soil, fencing the site area, and/or incorporation of the resource in a park area.	Building Permits	City Planning	
	11) NOISE			
11-1	11-1. Prior to or concurrent with submittal of a tentative subdivision map, the applicant shall provide a project development plan that includes a six-foot tall wall and a landscaped area between said wall and edge of the "G" Street right-of-way (behind the sidewalk) of no less than 15 feet.	Tentative Subdivision Map	City Planning & Inspection Services	

Certificate of Completion:

Schedule of Tasks and Sign-Off Checklist, and that all direct and indirect costs have been paid. This act constitutes the issuance of a By signing below, the environmental coordinator confirms that the required mitigation measures have been implemented as evidenced by the Certificate of Completion.

Environmental Coordinator

Date

APPLICABLE MITIGATION MEASURES OF THE GENERAL PLAN EIR— ABSOLUTE-LEECO ANNEXATION

	Mitigation Measure	Timing	Agency or Department Consultation	City Verification (date and initials)
	Plant/Animal Life			
3-a)	When site-specific development proposals are submitted to the City for review and action, surveys should be conducted for special-status species prior to the disturbance of potentially suitable habitat. All surveys will be conducted in accordance with applicable state and federal guidelines.	Annexation	City Planning	Completed in March 2004 and 2005 with Biological Resources Inventory by Live Oaks Associates (Appendix D)
	Traffic/Circulation			
7-a)	Appropriate traffic studies shall be prepared for all development projects which can be expected to reduce a road segment or intersection levels of service below "D."	Amexation	City Planning	Not Applicable (roads operating at LOS D or better.
7-b)	The City shall require all development proposals to contribute, based on their proportionate share of impact, to circulation system improvements necessary to maintain at least a level of service "D" on all road segments and intersections impacted by the development project.	Certificate of Occupancy	City Planning	
	Public Facilities/Services			
8c)	Site designs will need to be reviewed to assure that development does not hinder efficient and cost-effective public services delivery.	Tentative Subdivision Map	City Planning	
(p-8	Development projects will be required to pay public facilities impact fees as established by the City in accordance with the requirements of State law.	Certificate of Occupancy	City Planning	

ATTACHMENT B - Page 76







<u>EXHIBIT D</u> <u>PUBLIC BENEFITS</u> (With Proposed Modifications)

- Owner shall participate in the upgrade to the sewer Treatment plan in proportion to the growth attributable to the Project, as called for in Section 20.4. New development properties must be pledged against the future sewer bond. All development shall connect to the City sewer system and Owner shall pay all applicable connection fees.
- 2. Owner shall improve/upgrade/replace all existing County infrastructure (roads, utilities, etc.) within the Project consistent with City of Merced standards, specifically, but not limited to:
 - (a) Acquire and dedicate additional right-of-way for future widening of "G" Street.
 - (b) Install curbs, gutters, sidewalks, storm drains, and underground power lines (if applicable) on "G" Street and all collector, arterial, and interior roads within the annexation area.
 - (c) Underground overhead telephone lines on "G" Street.
 - (d) Install streetlights as required on "G" Street and all collector, arterial, and interior roads within the annexation area.
 - (e) Install a 4-way traffic signal at the intersection of "G" Street and collector street into the annexation area, subject to applicable reimbursement.

(f) Install fire hydrants as required by the City's Fire Department.

3. Owner shall develop a storm drainage plan acceptable to the City, which may require an on-site storm retention/detention facility, and construct the facilities related thereto.

D-1

- 4. To the extent feasible, Owner shall connect all storm drains in the annexation area to storm drain lines in the Open Space area under high-voltage power lines that lead to "G" Street.
- 5. Owner shall pipe and cover the Merced Irrigation District irrigation canal running north/south and provide connection to school, public park and open space to allow for use of irrigation water for sprinklers at these facilities.
- 6. Owner shall connect all development to the City water system and pay all applicable connection fees.
- 7. Owner shall dedicate the northeast comer of the annexation area, identified as Open Space, for a public park.
- 8. Owner must agree to form a Mello-Roos Community Facilities District (CFD) for infrastructure and maintenance with waiver of protest rights.
- 9. Owner shall submit a development phasing plan that phases construction and development from south to north along with all infrastructure extensions.
- 10. Owner shall insure that at the time the first building permit is pulled that the City Fire Department's response time to an emergency in the annexation area is under 6 minutes.

Note: Strikethrough-text is deleted text.

EXHIBIT G PLANNING COMMISSION RESOLUTION (With Proposed Modifications)

CITY OF MERCED Planning Commission

See Condition #7 for recommended modifications. Strikethrough text is deleted. <u>Underlined</u> text is new.

Resolution #2871

WHEREAS, the Merced City Planning Commission at its regular meeting of March 22, 2006, held a public hearing and considered **Pending Annexation and Pre-zoning Applications #04-01 and Establishment of Residential Planned Development #61**, initiated by Golden Valley Engineers for applicants Bright-Homes; Absolute, L.L.C; and Leeco, L.L.C., property owners. This application involves annexing 100 acres into the City of Merced; prezoning the area R-1-5 (Single Family Residential) and Residential Planned Development #61. The annexation is located on the east side of "G" Street, approximately 1,300 feet north of Cardella Road; also known as Assessor's Parcel Numbers 006-030-036 through -039; and,

WHEREAS, the Merced City Planning Commission concurs with Findings A through S of Staff Report #06-24; and,

WHEREAS, after reviewing the City's Initial Study and Draft Environmental Determination, and fully discussing all the issues, the Merced City Planning Commission does resolve to recommend to City Council adoption of a Mitigated Negative Declaration and Mitigation Monitoring Program (Exhibit A) regarding Expanded Initial Study #04-02 ("Absolute-Leeco Annexation"), and approval of Pending Annexation Application #04-01, Prezoning Application #04-01, and Establishment of Residential Planned Development (RP-D) #61, subject to the following conditions:

1. Approval of the Pending Annexation/Prezoning/Establishment of Residential Planned Development #61 is subject to the applicants entering into a written Pre-Annexation Development Agreement that they agree to all the conditions and shall pay all City and school district fees, taxes, and/or assessments, in effect on the date of any subsequent subdivision and/or permit approval, any increase in those fees, taxes, or assessments, and any new fees, taxes, or assessments, which are in effect at the time the building permits are issued, which may include regional traffic impact fees, a Parsons Avenue impact fee, Mello-Roos, etc.; said agreement to be approved by the City Council prior to the adoption of the ordinance or resolution.

- 2. The proposed project shall comply with all standard Municipal Code and Subdivision Map Act requirements as applied by the Engineering Department.
- 3. All other applicable codes, ordinances, policies, etc., adopted by the City of Merced shall apply.
- 4. The developer/applicant shall indemnify, protect, defend, and hold harmless the City, and any agency or instrumentality thereof, and any officers, officials, employees, or agents thereof, from any and all claims, actions, suits, proceedings, or judgments against the City, or any agency or instrumentality thereof, and any officers, officials, employees, or agents thereof to attack, set aside, void, or annul, an approval of the City, or any agency or instrumentality thereof, advisory agency, appeal board, or legislative body, including actions approved by the voters of the City, concerning the project and the approvals granted herein. Furthermore, developer/applicant shall indemnify, protect, defend, and hold harmless the City, or any agency or instrumentality thereof, against any and all claims, actions, suits, proceedings, or judgments against any governmental entity in which developer/applicant's project is subject to that other governmental entity's approval and a condition of such approval is that the City indemnify and defend such governmental entity. City shall promptly notify the developer/applicant of any claim, action, or proceeding. City shall further cooperate fully in the defense of the action. Should the City fail to either promptly notify or cooperate fully, the developer/applicant shall not thereafter be responsible to indemnify, defend, protect, or hold harmless the City, any agency or instrumentality thereof, or any of its officers, officials, employees, or agents.
- 5. The developer/applicant shall construct and operate the project in strict compliance with the approvals granted herein, City standards, laws, and ordinances, and in compliance with all State and Federal laws, regulations, and standards. In the event of a conflict between City laws and standards and a State or Federal law, regulation, or standard, the stricter or higher standard shall control.

- 6. Community Facilities District (CFD) formation is required for annual operating costs for police and fire services as well as storm drainage, public landscaping, street trees, street lights, parks and open space. CFD procedures shall be initiated before final map approval. Developer/Owner shall submit a request agreeing to such a procedure, waiving right to protest and post deposit as determined by the City Engineer to be sufficient to cover procedure costs and maintenance costs expected prior to first assessments being received.
- 7. As part of subsequent Tentative Subdivision Map entitlement processes, the applicants shall dedicate sufficient land along "G" Street (project frontage) to provide for a 128-foot right-of-way and construct their fair share of "G" Street (including safe transitions to the north and south) consistent with the Figure 4.4 of the Merced Vision 2015 General Plan (Major Arterial Cross-Section). All the "G" Street improvements required for this annexation (amounting to 1,651 feet of frontage), shall be completed in one construction project, and not be divided by ownership or tentative maps. These improvements Improvements along G Street shall include frontage improvements, traffic signals, the piping of the Six Mile Drain and the under-grounding of the existing telephone lines (details to be worked out at the tentative subdivision map process). Consistent with project Mitigation Measure 11-1, a minimum of 15-feet of additional landscaping together with a six-foot tall decorative wall (approved by City Planning Staff) shall be placed to the outside of the right-of-way The project infrastructure improvement plans for "G" to the east. Street may include a meandering sidewalk. Consistent with the City's Water Efficient Landscaping & Irrigation Ordinance (MMC 17.60), the landscaping along "G" Street shall be comply with the water conservation measures specified in said ordinance. Each development with frontage on G Street shall be responsible for installing the above improvements along the development's frontage.
- 8. Collector street locations in subsequent Tentative Subdivision Map and Conditional Use Permit entitlements shall be provided consistent with the adopted circulation plan for this project (Attachment C of Staff Report #06-24), as well as with the local "road design standards"

of Planned Development #61 (Attachment F of Staff Report #06-24 – Exhibit 1).

- 9. As part of subsequent Tentative Subdivision Map entitlement processes, dedication of land for use as a community park, neighborhood park and the storm-drainage / open space corridor shall be provided consistent with the proposed land use designations for this project (Attachment D of Staff Report #06-24).
- 10. Conceptual plans for the off-street bike path route, drainage basins and aesthetically designed open space within the PG&E transmission line easements, shall be included with subsequent Tentative Subdivision Map applications. Details, including any requirements for pedestrian/bike under-crossings, will be worked out during the mapping process
- 11. Concurrent with any application for a Conditional Use Permit or Tentative Subdivision Map within the "Village Residential" land use designation, the applicant shall submit a plan to the City showing the minimum densities necessary to attain an average minimum 10 units per acre gross density within the entire "Village Residential" site of the "Absolute-Leeco Annexation," along with a signed statement from the owner(s) of the other parcel(s) in the "Village Residential" site acknowledging the proposed density and of their obligation to construct a project on the remaining parcel(s) that results in an average minimum 10 units per acre gross density within the entire "Village Residential" site of the "Absolute-Leeco Annexation."
- 12. Except as may be changed by project conditions of approval herein, Residential Planned Development #61 shall be constructed/designed generally as shown on Attachment F (of Staff Report #06-24 -Planned Development Standards, including "road design standards"). The Development Services Director has authority to permit minor modifications to these approved plans.

PLANNING COMMISSION RESOLUTION #2871 Page 5 March 22, 2006

Upon motion by Commissioner Amey, seconded by Commissioner Burr, and carried by the following vote:

AYES: Commissioners Acheson, Burr, Conte, Amey, Ward, and Vice-Chairman Fisher

NOES: None

ABSENT: Chairman Shankland

Adopted this 22nd day of March, 2006

N.....

Chairman, Planning Commission of the City of Merced, California

ATTEST:

Secretary

Exhibit A – Mitigation Monitoring Program

n:shared:planning:PC Resolutions:#2871 Absolute-Leeco Annex

EXPANDED INITIAL STUDY #04-02 for ABSOLUTE-LEECO ANNEXATION TO THE CITY OF MERCED

Appendix A Mitigation Monitoring Program Document Date: 2-15-06

MITIGATION MONITORING CONTENTS

This mitigation monitoring program includes a brief discussion of the legal basis and purpose of the mitigation monitoring program, a key to understanding the monitoring matrix, a discussion of noncompliance complaints, and the mitigation monitoring matrix itself.

LEGAL BASIS AND PURPOSE OF THE MITIGATION MONITORING PROGRAM

Public Resource Code (PRC) 21081.6 requires public agencies to adopt mitigation monitoring or reporting programs whenever certifying an environmental impact report or mitigated negative declaration. This requirement facilitates implementation of all mitigation measures adopted through the California Environmental Quality Act (CEQA) process.

The City of Merced has adopted its own "Mitigation Monitoring and Reporting Program" (MMC 19.28). The City's program was developed in accordance with the advisory publication, *Tracking CEQA Mitigation Measures*, from the Governor's Office of Planning and Research.

As required by MMC 19.28.050, the following findings are made:

- 1) The requirements of the adopted mitigation monitoring program for the Absolute-Leeco Project shall run with the real property that is the subject of a General Plan Amendment/Annexation to the City of Merced. Successive owners, heirs, and assigns of this real property are bound to comply with all of the requirements of the adopted program.
- 2) Prior to any lease, sale, transfer, or conveyance of any portion of the subject real property, the applicant shall provide a copy of the adopted program to the prospective lessee, buyer, transferee, or one to whom the conveyance is made.

MITIGATION MONITORING PROCEDURES

In most cases, mitigation measures can be monitored through the City's construction plan approval/plan check process. When the approved project plans and specifications, with mitigation measures, are submitted to the City Development Services Department, a copy of the monitoring checklist will be attached to the submittal. The Mitigation Monitoring Checklist will be filled out upon project approval with mitigation measures required. As project plans and specifications are checked, compliance with each mitigation measure can be reviewed.

In instances where mitigation requires on-going monitoring, the Mitigation Monitoring Checklist will be used until monitoring is no longer necessary. The Development Services Department will

be required to file periodic reports on how the implementation of various mitigation measures is progressing or is being maintained. Department staff may be required to conduct periodic inspections to assure compliance. In some instances, outside agencies and/or consultants may be required to conduct necessary periodic inspections as part of the mitigation monitoring program. Fees may be imposed per MMC 19.28.070 for the cost of implementing the monitoring program.

GENERAL PLAN MITIGATION MEASURES

As a second tier environmental document, the *Expanded Initial Study for Absolute-Leeco Annexation to the City of Merced* incorporates some mitigation measures adopted as part of the *Merced Vision 2015 General Plan Program Environmental Impact Report* (SCH# 95082050), as mitigation for potential impacts of the Project. Therefore, following the Absolute-Leeco Annexation Mitigation Monitoring Checklist is a list of these relevant General Plan mitigation measures.

NONCOMPLIANCE COMPLAINTS

Any person or agency may file a complaint asserting noncompliance with the mitigation measures associated with the project. The complaint shall be directed to the Director of Development Services in written form providing specific information on the asserted violation. The Director of Development Services shall cause an investigation and determine the validity of the complaint. If noncompliance with a mitigation measure has occurred, the Director of Development Services shall cause appropriate actions to remedy any violation. The complainant shall receive written confirmation indicating the results of the investigation or the final action corresponding to the particular noncompliance issue. Merced Municipal Code (MMC) Sections 19.28.080 and 19.28.090 outline the criminal penalties and civil and administrative remedies which may be incurred in the event of noncompliance. MMC 19.28.100 spells out the appeals procedures.

MONITORING MATRIX

The following pages provide a series of tables identifying the mitigation measures proposed specifically for the Absolute-Leeco Annexation. The columns within the tables are defined as follows:

Mitigation Measure:	Describes the Mitigation Measure (referenced by number).					
Timing:	Identifies at what point in time or phase of the project that the mitigation measure will be completed.					
Agency/Department Consultation:	This column references any public agency or City department with which coordination is required to satisfy the identified mitigation.					
Verification:	These columns will be initialed and dated by the individual designated to verify adherence to the project specific mitigation.					

Absolute-Leeco Annexation Mitigation Monitoring Checklist

Project Name:	File Number:
Approval Date:	Project Location
Brief Project Description	

The following environmental mitigation measures were incorporated into the Conditions of Approval for this project in order to mitigate identified environmental impacts to a level of insignificance. A completed and signed checklist for each mitigation measure indicates that this mitigation measure has been complied with and implemented, and fulfills the City of Merced's Mitigation Monitoring Requirements (MMC 19.28) with respect to Assembly Bill 3180 (Public Resources Code Section 21081.6).

Mitigation Measure	Timing	Agency or Department Consultation	City Verification (date and initials)
2. AGRICULTURAL RESOURCES			
2-1 A provision shall be recorded by the applicants/developer or successors, at time of sale of any residentially-zoned property within the project that lies within 1,000 feet of the external boundary of any non-project property which currently has an active agricultural operation (including 4-H projects), or has had an agricultural operation on it during the calendar year preceding the year within which the sale takes place. This provision shall notify the buyer(s) and any subsequent owner(s) of the possible inconvenience or discomfort of farming operations, arising from the use of agricultural chemicals, including pesticides, and fertilizers, as well as from the pursuit of agricultural operations including plowing, spraying, and harvesting which occasionally generate dust, smoke, noise and odor, and the priority to which Merced County places on agricultural operations.	Building Permits	City Planning & Inspection Services	

Mitigation Measure	Timing	Agency or Department Consultation	City Verification (date and initials)
3) AIR QUALITY			
3-1. The design and construction of the Project within the Village Residential Portion of the Project shall adhere to <i>the Merced</i> <i>Vision 2015 General Plan</i> "Urban Design Goals, Policies and Actions" (Chapter 6).	Tentative Subdivision Map	City Planning & Inspection Services	
3-2. The high-voltage power line easements shall be developed with a Class I Bike Path / pedestrian way, open space and linear open space storm drain basin, that provides residents an off-street connection to neighborhood parks, schools and commercial areas.	Tentative Subdivision Map	City Planning & Inspection Services	
 3-3. Roads between the core-commercial area (in the Bandoni Annexation Project Area to the south) and adjacent and surrounding residential areas shall be provided in a manner where they converge at the core commercial area south of the annexation area. In order to implement this design, the Project shall adhere to the General Plan policies as depicted in the Project's "Planned Development Standards," including its road design standards (Appendix F). 	Tentative Subdivision Map	<i>City Planning & Inspection Services</i>	

	Mitigation Measure	Timing	Agency or Department Consultation	City Verification (date and initials)
3-4.	Development within the Village Residential areas shall be "pedestrian in scale" and shall provide direct and easy access to the core commercial area and transit stop. Residential buildings in the urban village shall "front" onto the street (no long uninterrupted walls). Building facades should be varied and articulated to provide visual interest to pedestrians. All through streets shall contain park strips with shade trees. In order to implement this design, the Project shall adhere to these General Plan policies as depicted in the Projects "Planned Development Standards," including its road design standards (Appendix F).	Conditional Use Permit	City Planning & Inspection Services	
	5) CULTURAL RESOURCES			
5-1.	If evidence of archaeological artifacts or paleontologic resources are discovered during construction, all operations within an area at and adjacent to the discovered site shall halt until a qualified archaeologist determines the extent of significance of the site.	Building Permits	City Planning	
5-2.		Building Permits	City Planning	
5-3.	On-site preservation of a resource is the preferred alternative. Preserving a cultural deposit maintains the artifacts in context and may prevent inadvertent discovery of, or damage to, human burials. Preservation may be accomplished through a number of means such as capping or covering the site with a layer of soil, fencing the site area, and/or incorporation of the resource in a park area.	Building Permits	City Planning	

Mitigation Measure	Timing	Agency or Department Consultation	City Verification (date and initials)
11) NOISE			
11-1. Prior to or concurrent with submittal of a tentative subdivision map, the applicant shall provide a project development plan that includes a six-foot tall wall and a landscaped area between said wall and edge of the "G" Street right-of-way (behind the sidewalk) of no less than 15 feet.	Мар	City Planning & Inspection Services	

Certificate of Completion:

By signing below, the environmental coordinator confirms that the required mitigation measures have been implemented as evidenced by the Schedule of Tasks and Sign-Off Checklist, and that all direct and indirect costs have been paid. This act constitutes the issuance of a *Certificate of Completion*.

Environmental Coord	inator
---------------------	--------

Date

APPLICABLE MITIGATION MEASURES OF THE GENERAL PLAN EIR— ABSOLUTE-LEECO ANNEXATION

	Mitigation Measure	Timing	Agency or Department Consultation	City Verification (date and initials)
	Plant/Animal Life			
3-a)	When site-specific development proposals are submitted to the City for review and action, surveys should be conducted for special-status species prior to the disturbance of potentially suitable habitat. All surveys will be conducted in accordance with applicable state and federal guidelines.	Annexation	City Planning	Completed in March 2004 and 2005 with Biological Resources Inventory by Live Oaks Associates (Appendix D)
Traffic/Circulation				
7-a)	Appropriate traffic studies shall be prepared for all development projects which can be expected to reduce a road segment or intersection levels of service below "D."	Annexation	City Planning	Not Applicable (roads operating at LOS D or better.
7-b)	The City shall require all development proposals to contribute, based on their proportionate share of impact, to circulation system improvements necessary to maintain at least a level of service "D" on all road segments and intersections impacted by the development project.	Certificate of Occupancy	City Planning	
	Public Facilities/Services			
8c)	Site designs will need to be reviewed to assure that development does not hinder efficient and cost-effective public services delivery.	Tentative Subdivision Map	City Planning	
8-d)	Development projects will be required to pay public facilities impact fees as established by the City in accordance with the requirements of State law.	Certificate of Occupancy	City Planning	

Chapter 20.86 - DEVELOPMENT AGREEMENTS

Sections:

20.86	.010	Purp	ose
20.00	.010	I MI P	030

- 20.86.020 Applicability
- 20.86.030 Review Authority
- 20.86.040 Application Submittal and Review

20.86.050 Public Notice and Hearings

- 20.86.060 Planning Commission Action
- 20.86.070 City Council Action
- 20.86.080 Finding
- 20.86.090 Conditions of Approval
- 20.86.100 Content of the Development Agreement
- 20.86.110 Recordation
- 20.86.120 Effect of Development Agreement
- 20.86.130 Periodic Review
- 20.86.140 Amendment or Termination
- 20.86.150 Pre-Annexation Development Agreements

20.86.010 Purpose

A Development Agreement is a contract between the City and an applicant for a development project, in compliance with Government Code Section 65864 et seq. The purpose of a Development Agreement is to:

- **A.** Facilitate development projects for which there is significant applicant contribution toward infrastructure, public facilities, open space or other amenities, or other programs of benefit to the City and its residents.
- **B.** Assure the applicant that upon approval of the subject project, the project may proceed in accordance with existing City policies, rules, and regulations in place at the time of Development Agreement approval.
- **C.** Encourage private participation in comprehensive planning and provision of public facilities, including, but not limited to, streets, sewage, transportation, potable water, schools and utilities.
- **D.** Provide a net benefit to the City and its residents not otherwise obtainable through other processes.

City of Merced Zoning Ordinance

20.86.020 Applicability

- A. The City may enter into a Development Agreement with any person or their authorized agent who has legal or equitable interest in real property for the development of the property.
- **B.** The procedures and regulations of this chapter are not meant to preclude or limit the power of the City to approve and implement Development Agreements by other means.

20.86.030 Review Authority

A Development Agreement is a legislative act. The City Council shall take action on all Development Agreement applications after considering the recommendation of the Planning Commission and City staff. Procedures for considering Development Agreements are spelled out in this chapter and in City Council Resolution No. 1995-06, adopted on February 6, 1995.

20.86.040 Application Submittal and Review



An application for a Development Agreement shall be filed and reviewed in compliance with Chapter 20.66 (Permit Application and Review). The application shall include the information and materials specified by the Development Services Department, together with all required fees.

20.86.050 Public Notice and Hearings

Public notice and hearing for an application for a Development Agreement shall be provided in compliance with Chapter 20.70 (Public Notice and Hearings).

20.86.060 Planning Commission Action

After the public hearing on a Development Agreement application, City staff shall forward a written recommendation of the Planning Commission. The recommendation shall be transmitted to the City Council within 90 calendar days after the date the hearing was closed to the public.



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City of Merced Zoning Ordinance

20.86.070 City Council Action

A. Approval or Denial.

- 1. Upon receipt of the Planning Commission's recommendation on a Development Agreement application, the City Council shall conduct a public hearing and take action on the application.
- 2. The action by the City Council shall be by a majority vote of the entire Council and shall be final and conclusive.

B. Referral to Commission.

 If the City Council proposes to adopt a substantial modification to the Development Agreement not previously considered by the Planning Commission, the proposed modification may be first referred to the Planning Commission for its recommendation.



2. Failure of the Planning Commission to report back to the City Council within 60

calendar days following the referral or other such time set by the Council shall be deemed an approval by the Planning Commission of the proposed modification.

C. Adoption by Ordinance. If the City Council approves the Development Agreement, it shall do so by adoption of an ordinance. The effective date of the Development Agreement shall be the effective date of the ordinance approving the Development Agreement.

20.86.080 Finding

The City Council may approve an application for a Development Agreement only if the Development Agreement is consistent with the General Plan and any applicable specific or community plan.

20.86.090 Conditions of Approval

The City Council may attach conditions to the approval of a Development Agreement as needed to ensure compliance with all applicable policies, standards, and regulations in the General Plan, Zoning Ordinance, and other titles of the Merced Municipal Code.

City of Merced Zoning Ordinance

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20.86.100 Content of the Development Agreement

- **A. Mandatory Contents.** All Development Agreements shall specify all of the following:
 - 1. The specified duration of the Development Agreement.
 - 2. The permitted uses of the subject property.
 - 3. The permitted density or intensity of development of the subject property.
 - 4. The maximum permitted height and size of proposed structures.
 - 5. Provisions for the dedication or preservation of land for public purposes, if applicable.



B. Optional Contents. Development Agreements may specify any of the following:

1. The conditions, terms, restrictions, and requirements for subsequent discretionary actions, as long as such provisions do not prevent development of the land for the uses and the density or intensity as set forth in the agreement.

2. Requirements that construction be commenced within a specified time and that the project or any phase of the project be completed within a specified time.

3. Terms and conditions related to applicant financing of necessary public facilities and subsequent reimbursement over time.

20.86.110 Recordation

- **A.** Within 10 calendar days after the City enters a Development Agreement, the City Clerk shall record the agreement with the County Recorder.
- **B.** The City Clerk shall record with the County Recorder if at any time the Development Agreement is amended, cancelled, terminated, or modified.

20.86.120 Effect of Development Agreement

Unless otherwise provided by the Development Agreement, the rules, regulations, and official policies governing allowed uses of the land, density, design, improvement, and construction standards and specifications applicable to development of the property subject to a Development Agreement are the rules, regulations, and official policies in force at the time of execution of the Agreement.

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City of Merced Zoning Ordinance

20.86.130 Periodic Review

A. The City may perform a periodic review of the Development Agreement at any time that the City considers to be appropriate, but no more than once every 12 months, at which time the property owner shall demonstrate good faith compliance with the terms and conditions of the Development Agreement. The review shall be limited in scope to compliance with the terms and conditions of the Development Agreement.



B. The City Manager or the City Manager's designee shall begin the review by giving notice to the property owner that the City intends to undertake a review of the Development Agreement. The Planning Commission shall hold a noticed public hearing to assess compliance with the terms and conditions of the Development Agreement. Public notice shall be given at least 10 calendar days in advance of the day the

Planning Commission will be conducting the review.

- **C.** The costs of notice and related costs incurred by the City for review shall be borne by the property owner.
- **D.** If the Planning Commission finds the property owner has complied in good faith with the terms and conditions of the Development Agreement during the period under review, the review for that period is concluded.
- E. Failure of the City to conduct a periodic review shall not constitute a waiver by the City of its rights to enforce the provisions of the Development Agreement. The property owner shall not assert any defense to the enforcement of the Development Agreement by reason of the failure of the City to conduct a periodic review.

20.86.140 Amendment or Termination

A. General.

- 1. Either the property owner or the City may propose an amendment to or cancellation in whole or in part of an existing Development Agreement.
- 2. Except as specified in Section B below, the procedure for proposing and adopting an amendment to or cancellation in whole or in part of the Development Agreement is the same as the procedure for entering into an Agreement.

City of Merced Zoning Ordinance

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B. Amendment or Termination Following Periodic Review. If, as a result of review under Section 20.86.130 (Periodic Review), the City determines that the property owner has not complied in good faith with the terms and conditions of the Development Agreement, the City may modify or terminate the Development Agreement.

20.86.150 Pre-Annexation Development Agreements

A. Pre-Annexation Development Agreement Required. Prior to annexation into the City of Merced, the owner of any property located in unincorporated Merced County shall enter into a Pre-Annexation Development Agreement with the City in a manner consistent with the requirements of this chapter and City Council Resolution No. 2005-101, adopted on September 6, 2005.



B. Operative Date. A Pre-Annexation Development Agreement established prior to annexation shall not become operative unless annexation proceedings are completed by the Local Agency Formation Commission (LAFCO) within the period of time specified by the Agreement. If the annexation is not completed within the time specified in the Agreement or any extension of the Agreement, the Agreement is null and void.



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City of Merced Zoning Ordinance
NOTICE OF EXEMPTION

- To: Office of Planning and Research P.O. Box 3044 Sacramento, CA 95812-3044
 - X County Clerk County of Merced 2222 M Street Merced, CA 95340

From: (Public Agency) City of Merced 678 West 18th St. Merced, CA 95340

Project Title: Modification of the Pre-Annexation Development Agreement for the Absolute-Bright Annexation

Project Applicant: Rick Telegan, on behalf of Exposition Properties, LLC & Leeco, LLC

Project Location (Specific): The affected property consists of approximately 85 acres, generally located on the east side of G Street, north of Merrill Place (extended). Assessor's Parcel Numbers (APN) 060-030-037; -038; and -039; and 060-080-001; -002; -003; and -004.

Project Location - City: Merced Project Location - County: Merced

Description of Nature, Purpose, and Beneficiaries of Project: The proposed modifications to the Pre-Annexation Development Agreement include changes to Exhibits "D" and "G" of the agreement to remove the requirement that the development within the annexation area be constructed south to north and that all improvements on G Street be done in one construction project.

Name of Public Agency Approving Project: City of Merced

Name of Person or Agency Carrying Out Project: City of Merced

Exempt Status: (check one)

- ____ Ministerial (Sec. 21080(b)(1); 15268);
- _____ Declared Emergency (Sec. 21080(b)(3); 15269(a));
- Emergency Project (Sec. 21080(b)(4); 15269(b)(c));
- X Categorical Exemption. State Type and Section Number: Section 15321, Class 21
- Statutory Exemptions. State Code Number:
- ____General Rule (Sec. 15061 (b)(3))

Reasons why Project is Exempt: The proposed modification of a portion of the Pre-Annexation Development Agreement fits within the Class 21 Categorical Exemption, which includes actions by regulatory agencies to enforce a lease, permit, license, certificate, or other entitlement OR the enforcement of a law, general rule, standard, or objective administered by the regulatory agency. For the purposes of this Categorial Exemption, the Pre-Annexation Development Agreement (adopted by Ordinance) could be deemed a law, general rule, or standard adopted by the City as well as an entitlement to develop the annexation area in a manner consistent with the pre-Annexation Development Agreement.

Lead Agency: Contact Person:	City of Merced Julie Nelson, Associa	te Planner	Area Code/Telephone: (209) 385-	-6858
Signature: Title: A	ssociate Planner	Date:	June19, 2020	
X_Signed by Lead Ag	gency .			

Authority Cited: Sec. 21083 & 21110. Public Resources Code; .Reference: Sec. 21108, 21152, & 21152.1. Public Resources Code

ATTACHMENT I

CITY OF MERCED Planning Commission

Resolution #4044

WHEREAS, the Merced City Planning Commission at its regular meeting of July 22, 2020, held a public hearing and considered Modifications to the Pre-Annexation Development Agreement for the Absolute-Bright Annexation, initiated by Rick Telegan, on behalf of Exposition Properties, LLC, and Leeco, LLC, This application involves a request to modify Exhibits "D" and "G" of the Pre-Annexation Development Agreement. The requested modification of Exhibit "D" would remove the requirement that development within the annexation area be done from south to north, thus allowing any of the property owners to develop without being delayed by the development of other property, and the requested modification of Exhibit "G" would modify Condition #7 of Planning Commission Resolution #2871 removing the requirement that all infrastructure on G Street be completed in one construction project, and not be divided by ownership or tentative maps. The affected property consists of approximately 85 acres, generally located on the east side of G Street, north of Merrill Place (extended). The property has General Plan designations of Low Density Residential (LD), Village Residential (VR), and Open Space/Park Recreation (OS-PK); and is zoned R-1-5 and Residential Planned Development (P-D) #61; Also known as Assessor's Parcel Numbers (APN) 060-030-037; -038; and -039; and 060-080-001; -002; -003; and -004; and,

WHEREAS, the Merced City Planning Commission concurs with Findings/Considerations A through D of Staff Report # 20-16 (Exhibit A); and,

WHEREAS, the Merced City Planning Commission concurs with the Findings for Development Agreements per Merced Municipal Code Section 20.86.0809 and Resolution No. 1995-06, Section 301, as outlined in Exhibit A; and,

NOW THEREFORE, after reviewing the City's Draft Environmental Determination, and discussing all the issues, the Merced City Planning Commission does resolve to hereby adopt a Categorical Exemption regarding Environmental Review # 20-15, and recommend approval of the modifications to the Pre-Annexation Development Agreement for the Absolute-Bright Annexation as shown on the modified Exhibit "D" and Exhibit "G", both attached hereto as Exhibit B.

Upon motion by Commissioner	, seconded by Commissioner
, and carr	ried by the following vote:

AYES:

NOES:

ABSENT:

ATTACHMENT J

PLANNING COMMISSION RESOLUTION #4044 Page 2 July 22, 2020

ABSTAIN:

Adopted this 22nd day of July 2020

Chairperson, Planning Commission of the City of Merced, California

ATTEST:

Secretary

Exhibits:

- Exhibit A Findings/Considerations
- Exhibit B Modified Exhibits "D" and "G" for Pre-Annexation Development Agreement for Absolute-Bright Annexation

N: SHARED PLANNING PC RESOLUTIONS RESOLUTIONS # 4044 - Modifications to PADA for Absolute-Bright Annex. docx

Findings and Considerations Planning Commission Resolution #4044 Modification to the Pre-Annexation Development Agreement for the Absolute-Bright Annexation

FINDINGS/CONSIDERATIONS:

General Plan/Zoning Compliance

A) The proposed project complies with the General Plan designations of Low Density Residential (LD), Village Residential (VR), and Open Space/Park Recreation (OS-PK); and the zoning classification of Planned Development R-1-5 and Residential Planned Development (RP-D) #61.

Development Agreement Findings

B) Merced Municipal Code (MMC) Chapter 20.86--Development Agreements (Attachment F of Planning Commission Staff Report #20-16) spells out procedures for adopting and amending Development Agreements, which includes the requirement for public hearings before the Planning Commission and City Council for adoption and amendments (MMC 20.86.050—Public Notice and Hearings and MMC 20.86.140—Amendment or Termination). Per Merced Municipal Code Section 20.86.080, the City Council may approve an application for a Development Agreement only if the following finding can be made.

MMC 20.86.080---Finding.

1. The City Council may approve an application for a Development Agreement only if the Development Agreement is consistent with the General Plan and any applicable specific or community plan.

As noted in Finding A of Staff Report #20-16 (above), the proposed project complies with the General Plan designations of Low Density Residential (LD), Village Residential (VR), and Open Space/Park Recreation (OS-PK); and the zoning classification of Residential Planned Development (RP-D) #61.

C) In addition to the Finding above, Merced Municipal Code Section 20.86.030—Review Authority, states that "Procedures for considering Development Agreements are spelled out in this chapter and in City Council Resolution No. 1995-06, adopted on February 6, 1995." Resolution No. 1995-06, in Section 301, spells out that the Planning

EXHIBIT A OF PLANNING COMMISSION RESOLUTION #4044

Commission's recommendation to the City Council should include the following determination whether or not the Development Agreement proposed:

1. Is consistent with the objectives, policies, general land uses and programs specified in the general plan and any applicable specific plan?

As noted in Finding A of Staff Report #20-16 (above), the proposed project complies with the General Plan designations of Low Density Residential (LD), Village Residential (VR), and Open Space/Park Recreation (OS-PK). There is no applicable specific plan for this area.

2. Is compatible with the uses authorized in, and the regulations prescribed for, the land use district in which the real property is located?

As noted in Finding A of Staff Report #20-16 (above), the proposed project complies with the uses and regulations in the zoning classifications of R-1-5 (Low Density Residential) and Residential Planned Development (RP-D) #61.

3. Is in conformity with public convenience, general welfare, and good land use practice?

The annexation area contains a mixture of uses including Low Density Residential, Village Residential, and Open Space/Park land. These land uses are consistent with the City's General Plan and reflect the City's goals regarding land use and development as prescribed in the General Plan. Therefore, the subject site represents good land use practice. There are no uses, policies, or requirements related to this annexation area that interferes with public convenience or the general welfare.

4. Will be detrimental to the health, safety, and general welfare?

Because the land uses and Pre-Annexation Development Agreement conform to the City's General Plan and Zoning Ordinance, development within the area will not be detrimental to the health, safety, or general welfare. 5. Will adversely affect the orderly development of property or the preservation of property valued?

The Pre-Annexation Development Agreement were designed to ensure the orderly development of the area and the preservation of property values by addressing land use, circulation, public facilities and services, parks and open space, and infrastructure phasing and financing for all future development in the area. The proposed changes would not adversely affect the development of the property within the annexation area.

Compliance with Section 25 of the Pre-Annexation Development Agreement

D) Section 25 of the Pre-Annexation Development Agreement allows for modifications to the agreement as long all parties mutually consent to the changes in writing. To date, staff has not received written consent from Bright Development, but hope to have that prior to the Planning Commission meeting on July 22, 2020. If staff is unable to obtain Bright Development's consent, this item may be continued to a future meeting.

Modifications to Exhibits "D" – Public Benefits

E) Remove Public Benefit #9 which states "Owner shall submit a development phasing plan that phases construction and development from south to north along with all infrastructure extensions."

One of the considerations for annexation, is the public benefits that would be provided by the annexation. In this case, Exhibit "D" provides 10 public benefits that would be provided. Benefit #9 requires that the phasing and construction be done from south to north. At the time, both developers were working together and development of the annexation area was imminent. Thus it was reasonable to expect the development to occur from south to north in order to prevent there being a gap in City infrastructure. Currently, water and sewer lines exist in G Street to serve the annexation area. However, sidewalks, curbs, gutters, and other typical street improvements are needed on the east side of G Street along the annexation frontage. By removing the requirement for the development to occur south to north, there could be a gap in street improvements. Each developer with frontage along G Street would be required to install street improvements along the frontage of their

property. Currently, there are two tentative subdivision maps approved that are conditioned to install the frontage improvements along G Street - Tentative Subdivision Map (TSM) #1291 for Bright Development and TSM #1312 "The Palisades" (Attachments C and D of Planning Commission Staff Report #20-16). By removing the requirement that the development must occur south to north, it would allow the Palisades subdivision to develop without having to wait on the Bright Development subdivision to be constructed. While this may not accomplish the public benefit envisioned by the Pre-Annexation Development Agreement, it would allow each development to function independently of each other and could ultimately result in development taking place sooner rather than later, which could be considered a public benefit. It should also be noted that sidewalks, curbs, gutters, etc. end at the north end of the Mercy Hospital property. When development occurs within this annexation area, there will still be a gap in infrastructure from Mercy Hospital to the annexation area (Attachment E of Planning Commission Staff Report #20-16). The proposed changes to Exhibit "D" are shown at Attachment F of Planning Commission Staff Report #20-16.

Modifications to Exhibit "G" – Planning Commission Resolution #2871

F) Condition #7 of Planning Commission Resolution states, in part, "All the "G" Street improvements required for this annexation (amounting to 1,651 fee of frontage), shall be completed in one construction project, and not be divided by ownership or tentative maps." This requirement was in keeping with the public benefits outlined in Exhibit "D." The requested change is to eliminate this language from Condition #7. By requiring all the frontage improvements to be done as one development, it creates an unfair burden on whichever property develops first. It is more reasonable to require frontage improvements be installed along the project frontage (which is typical for development projects). By eliminating this requirement, the approved subdivisions would be required to install improvements along their project frontage only. The proposed changes to Exhibit "G" are shown at Attachment G of Planning Commission Staff Report #20-16.

Environmental Clearance

G) Planning staff has conducted an environmental review (#20-15) of the project in accordance with the requirements of the California Environmental Quality Act (CEQA), and a Categorical Exemption is being recommended (Attachment I of Planning Commission Staff Report #20-16).

MODIFICATIONS TO EXHIBITS "D" AND "G" OF THE PRE-ANNEXATION DEVELOPMENT AGREEMENT FOR THE ABSOLUTE-BRIGHT ANNEXATION

EXHIBIT B OF PLANNING COMMISSION RESOLUTION #4044 Page 1

See page 2 for modifications recommended by the Planning Commission on July 22, 2020.

EXHIBIT D PUBLIC BENEFITS

- Owner shall participate in the upgrade to the sewer Treatment plan in proportion to the growth attributable to the Project, as called for in Section 20.4. New development properties must be pledged against the future sewer bond. All development shall connect to the City sewer system and Owner shall pay all applicable connection fees.
- 2. Owner shall improve/upgrade/replace all existing County infrastructure (roads, utilities, etc.) within the Project consistent with City of Merced standards, specifically, but not limited to:
 - (a) Acquire and dedicate additional right-of-way for future widening of "G" Street.
 - (b) Install curbs, gutters, sidewalks, storm drains, and underground power lines (if applicable) on "G" Street and all collector, arterial, and interior roads within the annexation area.
 - (c) Underground overhead telephone lines on "G" Street.
 - (d) Install streetlights as required on "G" Street and all collector, arterial, and interior roads within the annexation area.
 - (e) Install a 4-way traffic signal at the intersection of "G" Street and collector street into the annexation area, subject to applicable reimbursement.

(f) Install fire hydrants as required by the City's Fire Department.

3. Owner shall develop a storm drainage plan acceptable to the City, which may require an on-site storm retention/detention facility, and construct the facilities related thereto.

- 4. To the extent feasible, Owner shall connect all storm drains in the annexation area to storm drain lines in the Open Space area under high-voltage power lines that lead to "G" Street.
- 5. Owner shall pipe and cover the Merced Irrigation District irrigation canal running north/south and provide connection to school, public park and open space to allow for use of irrigation water for sprinklers at these facilities.
- 6. Owner shall connect all development to the City water system and pay all applicable connection fees.
- 7. Owner shall dedicate the northeast comer of the annexation area, identified as Open Space, for a public park.
- 8. Owner must agree to form a Mello-Roos Community Facilities District (CFD) for infrastructure and maintenance with waiver of protest rights.
- 9. Owner shall submit a development phasing plan that phases construction and development from south to north along with all infrastructure extensions.
- 10. 9. Owner shall insure that at the time the first building permit is pulled that the City Fire Department's response time to an emergency in the annexation area is under 6 minutes.
- Note: Strikethrough text is deleted text.

EXHIBIT G PLANNING COMMISSION RESOLUTION

Modified by the Planning Commission July 22, 2020 (see Page 3).

CITY OF MERCED Planning Commission

Resolution #2871

WHEREAS, the Merced City Planning Commission at its regular meeting of March 22, 2006, held a public hearing and considered **Pending Annexation and Pre-zoning Applications #04-01 and Establishment of Residential Planned Development #61**, initiated by Golden Valley Engineers for applicants Bright-Homes; Absolute, L.L.C; and Leeco, L.L.C., property owners. This application involves annexing 100 acres into the City of Merced; prezoning the area R-1-5 (Single Family Residential) and Residential Planned Development #61. The annexation is located on the east side of "G" Street, approximately 1,300 feet north of Cardella Road; also known as Assessor's Parcel Numbers 006-030-036 through -039; and,

WHEREAS, the Merced City Planning Commission concurs with Findings A through S of Staff Report #06-24; and,

WHEREAS, after reviewing the City's Initial Study and Draft Environmental Determination, and fully discussing all the issues, the Merced City Planning Commission does resolve to recommend to City Council adoption of a Mitigated Negative Declaration and Mitigation Monitoring Program (Exhibit A) regarding Expanded Initial Study #04-02 ("Absolute-Leeco Annexation"), and approval of Pending Annexation Application #04-01, Prezoning Application #04-01, and Establishment of Residential Planned Development (RP-D) #61, subject to the following conditions:

1. Approval of the Pending Annexation/Prezoning/Establishment of Residential Planned Development #61 is subject to the applicants entering into a written Pre-Annexation Development Agreement that they agree to all the conditions and shall pay all City and school district fees, taxes, and/or assessments, in effect on the date of any subsequent subdivision and/or permit approval, any increase in those fees, taxes, or assessments, and any new fees, taxes, or assessments, which are in effect at the time the building permits are issued, which may include regional traffic impact fees, a Parsons Avenue impact fee, Mello-Roos, etc.; said agreement to be approved by the City Council prior to the adoption of the ordinance or resolution.

- 2. The proposed project shall comply with all standard Municipal Code and Subdivision Map Act requirements as applied by the Engineering Department.
- 3. All other applicable codes, ordinances, policies, etc., adopted by the City of Merced shall apply.
- 4. The developer/applicant shall indemnify, protect, defend, and hold harmless the City, and any agency or instrumentality thereof, and any officers, officials, employees, or agents thereof, from any and all claims, actions, suits, proceedings, or judgments against the City, or any agency or instrumentality thereof, and any officers, officials, employees, or agents thereof to attack, set aside, void, or annul, an approval of the City, or any agency or instrumentality thereof, advisory agency, appeal board, or legislative body, including actions approved by the voters of the City, concerning the project and the approvals granted herein. Furthermore, developer/applicant shall indemnify, protect, defend, and hold harmless the City, or any agency or instrumentality thereof, against any and all claims, actions, suits, proceedings, or judgments against any governmental entity in which developer/applicant's project is subject to that other governmental entity's approval and a condition of such approval is that the City indemnify and defend such governmental entity. City shall promptly notify the developer/applicant of any claim, action, or proceeding. City shall further cooperate fully in the defense of the action. Should the City fail to either promptly notify or cooperate fully, the developer/applicant shall not thereafter be responsible to indemnify, defend, protect, or hold harmless the City, any agency or instrumentality thereof, or any of its officers, officials, employees, or agents.
- 5. The developer/applicant shall construct and operate the project in strict compliance with the approvals granted herein, City standards, laws, and ordinances, and in compliance with all State and Federal laws, regulations, and standards. In the event of a conflict between City laws and standards and a State or Federal law, regulation, or standard, the stricter or higher standard shall control.

Planning

22, 2020

- 6. Community Facilities District (CFD) formation is required for annual operating costs for police and fire services as well as storm drainage, public landscaping, street trees, street lights, parks and open space. CFD procedures shall be initiated before final map approval. Developer/Owner shall submit a request agreeing to such a procedure, waiving right to protest and post deposit as determined by the City Engineer to be sufficient to cover procedure costs and maintenance costs expected prior to first assessments being received.
- 7. As part of subsequent Tentative Subdivision Map entitlement processes, the applicants shall dedicate sufficient land along "G" Street (project frontage) to provide for a 128-foot right-of-way and construct their fair share of "G" Street (including safe transitions to the north and south) consistent with the Figure 4.4 of the Merced Modified by Vision 2015 General Plan (Major Arterial Cross-Section). All the Commission July "G" Street improvements required for this annexation (amounting to 1,651 feet of frontage), shall be completed in one construction project, and not be divided by ownership or tentative maps. These improvements Improvements along G Street shall include frontage improvements, traffic signals, the piping of the Six Mile Drain and the under-grounding of the existing telephone lines (details to be worked out at the tentative subdivision map process). Consistent with project Mitigation Measure 11-1, a minimum of 15-feet of additional landscaping together with a six-foot tall decorative wall (approved by City Planning Staff) shall be placed to the outside of the right-of-way The project infrastructure improvement plans for "G" to the east. Street may include a meandering sidewalk. Consistent with the City's Water Efficient Landscaping & Irrigation Ordinance (MMC 17.60), the landscaping along "G" Street shall be comply with the water conservation measures specified in said ordinance. Each development with frontage on G Street shall be responsible for installing the above improvements along the development's frontage.
 - Collector street locations in subsequent Tentative Subdivision Map 8. and Conditional Use Permit entitlements shall be provided consistent with the adopted circulation plan for this project (Attachment C of Staff Report #06-24), as well as with the local "road design standards"

of Planned Development #61 (Attachment F of Staff Report #06-24 – Exhibit 1).

- 9. As part of subsequent Tentative Subdivision Map entitlement processes, dedication of land for use as a community park, neighborhood park and the storm-drainage / open space corridor shall be provided consistent with the proposed land use designations for this project (Attachment D of Staff Report #06-24).
- 10. Conceptual plans for the off-street bike path route, drainage basins and aesthetically designed open space within the PG&E transmission line easements, shall be included with subsequent Tentative Subdivision Map applications. Details, including any requirements for pedestrian/bike under-crossings, will be worked out during the mapping process
- 11. Concurrent with any application for a Conditional Use Permit or Tentative Subdivision Map within the "Village Residential" land use designation, the applicant shall submit a plan to the City showing the minimum densities necessary to attain an average minimum 10 units per acre gross density within the entire "Village Residential" site of the "Absolute-Leeco Annexation," along with a signed statement from the owner(s) of the other parcel(s) in the "Village Residential" site acknowledging the proposed density and of their obligation to construct a project on the remaining parcel(s) that results in an average minimum 10 units per acre gross density within the entire "Village Residential" site of the "Absolute-Leeco Annexation."
- 12. Except as may be changed by project conditions of approval herein, Residential Planned Development #61 shall be constructed/designed generally as shown on Attachment F (of Staff Report #06-24 -Planned Development Standards, including "road design standards"). The Development Services Director has authority to permit minor modifications to these approved plans.

Upon motion by Commissioner Amey, seconded by Commissioner Burr, and carried by the following vote:

PLANNING COMMISSION RESOLUTION #2871 Page 5 March 22, 2006

Upon motion by Commissioner Amey, seconded by Commissioner Burr, and carried by the following vote:

AYES: Commissioners Acheson, Burr, Conte, Amey, Ward, and Vice-Chairman Fisher

NOES: None

ABSENT: Chairman Shankland

Adopted this 22nd day of March, 2006

Chairman, Planning Commission of the City of Merced, California

ATTEST:

Secretary

Exhibit A – Mitigation Monitoring Program

n:shared:planning:PC Resolutions:#2871 Absolute-Leeco Annex

EXPANDED INITIAL STUDY #04-02 for ABSOLUTE-LEECO ANNEXATION TO THE CITY OF MERCED

Appendix A Mitigation Monitoring Program Document Date: 2-15-06

MITIGATION MONITORING CONTENTS

This mitigation monitoring program includes a brief discussion of the legal basis and purpose of the mitigation monitoring program, a key to understanding the monitoring matrix, a discussion of noncompliance complaints, and the mitigation monitoring matrix itself.

LEGAL BASIS AND PURPOSE OF THE MITIGATION MONITORING PROGRAM

Public Resource Code (PRC) 21081.6 requires public agencies to adopt mitigation monitoring or reporting programs whenever certifying an environmental impact report or mitigated negative declaration. This requirement facilitates implementation of all mitigation measures adopted through the California Environmental Quality Act (CEQA) process.

The City of Merced has adopted its own "Mitigation Monitoring and Reporting Program" (MMC 19.28). The City's program was developed in accordance with the advisory publication, *Tracking CEQA Mitigation Measures*, from the Governor's Office of Planning and Research.

As required by MMC 19.28.050, the following findings are made:

- 1) The requirements of the adopted mitigation monitoring program for the Absolute-Leeco Project shall run with the real property that is the subject of a General Plan Amendment/Annexation to the City of Merced. Successive owners, heirs, and assigns of this real property are bound to comply with all of the requirements of the adopted program.
- 2) Prior to any lease, sale, transfer, or conveyance of any portion of the subject real property, the applicant shall provide a copy of the adopted program to the prospective lessee, buyer, transferee, or one to whom the conveyance is made.

MITIGATION MONITORING PROCEDURES

In most cases, mitigation measures can be monitored through the City's construction plan approval/plan check process. When the approved project plans and specifications, with mitigation measures, are submitted to the City Development Services Department, a copy of the monitoring checklist will be attached to the submittal. The Mitigation Monitoring Checklist will be filled out upon project approval with mitigation measures required. As project plans and specifications are checked, compliance with each mitigation measure can be reviewed.

In instances where mitigation requires on-going monitoring, the Mitigation Monitoring Checklist will be used until monitoring is no longer necessary. The Development Services Department will



be required to file periodic reports on how the implementation of various mitigation measures is progressing or is being maintained. Department staff may be required to conduct periodic inspections to assure compliance. In some instances, outside agencies and/or consultants may be required to conduct necessary periodic inspections as part of the mitigation monitoring program. Fees may be imposed per MMC 19.28.070 for the cost of implementing the monitoring program.

GENERAL PLAN MITIGATION MEASURES

As a second tier environmental document, the *Expanded Initial Study for Absolute-Leeco Annexation to the City of Merced* incorporates some mitigation measures adopted as part of the *Merced Vision 2015 General Plan Program Environmental Impact Report* (SCH# 95082050), as mitigation for potential impacts of the Project. Therefore, following the Absolute-Leeco Annexation Mitigation Monitoring Checklist is a list of these relevant General Plan mitigation measures.

NONCOMPLIANCE COMPLAINTS

Any person or agency may file a complaint asserting noncompliance with the mitigation measures associated with the project. The complaint shall be directed to the Director of Development Services in written form providing specific information on the asserted violation. The Director of Development Services shall cause an investigation and determine the validity of the complaint. If noncompliance with a mitigation measure has occurred, the Director of Development Services shall cause appropriate actions to remedy any violation. The complainant shall receive written confirmation indicating the results of the investigation or the final action corresponding to the particular noncompliance issue. Merced Municipal Code (MMC) Sections 19.28.080 and 19.28.090 outline the criminal penalties and civil and administrative remedies which may be incurred in the event of noncompliance. MMC 19.28.100 spells out the appeals procedures.

MONITORING MATRIX

The following pages provide a series of tables identifying the mitigation measures proposed specifically for the Absolute-Leeco Annexation. The columns within the tables are defined as follows:

Mitigation Measure:	Describes the Mitigation Measure (referenced by number).		
Timing:	Identifies at what point in time or phase of the project that the mitigation measure will be completed.		
Agency/Department Consultation:	This column references any public agency or City department with which coordination is required to satisfy the identified mitigation.		
Verification:	These columns will be initialed and dated by the individual designated to verify adherence to the project specific mitigation.		

EXHIBIT A

Absolute-Leeco Annexation Mitigation Monitoring Checklist

Project Name:	File Number:
Approval Date:	Project Location
Brief Project Description	

The following environmental mitigation measures were incorporated into the Conditions of Approval for this project in order to mitigate identified environmental impacts to a level of insignificance. A completed and signed checklist for each mitigation measure indicates that this mitigation measure has been complied with and implemented, and fulfills the City of Merced's Mitigation Monitoring Requirements (MMC 19.28) with respect to Assembly Bill 3180 (Public Resources Code Section 21081.6).

Mitigation Measure	Timing	Agency or Department Consultation	City Verification (date and initials)
2. AGRICULTURAL RESOURCES			
2-1 A provision shall be recorded by the applicants/developer or successors, at time of sale of any residentially-zoned property within the project that lies within 1,000 feet of the external boundary of any non-project property which currently has an active agricultural operation (including 4-H projects), or has had an agricultural operation on it during the calendar year preceding the year within which the sale takes place. This provision shall notify the buyer(s) and any subsequent owner(s) of the possible inconvenience or discomfort of farming operations, arising from the use of agricultural chemicals, including pesticides, and fertilizers, as well as from the pursuit of agricultural operations including plowing, spraying, and harvesting which occasionally generate dust, smoke, noise and odor, and the priority to which Merced County places on agricultural operations.	Building Permits	City Planning & Inspection Services	

Mitigation Measure	Timing	Agency or Department Consultation	City Verification (date and initials)
3) AIR QUALITY			
3-1. The design and construction of the Project within the Village Residential Portion of the Project shall adhere to <i>the Merced</i> <i>Vision 2015 General Plan</i> "Urban Design Goals, Policies and Actions" (Chapter 6).	Tentative Subdivision Map	City Planning & Inspection Services	
3-2. The high-voltage power line easements shall be developed with a Class I Bike Path / pedestrian way, open space and linear open space storm drain basin, that provides residents an off-street connection to neighborhood parks, schools and commercial areas.	Tentative Subdivision Map	City Planning & Inspection Services	
 3-3. Roads between the core-commercial area (in the Bandoni Annexation Project Area to the south) and adjacent and surrounding residential areas shall be provided in a manner where they converge at the core commercial area south of the annexation area. In order to implement this design, the Project shall adhere to the General Plan policies as depicted in the Project's "Planned Development Standards," including its road design standards (Appendix F). 	Tentative Subdivision Map	<i>City Planning & Inspection Services</i>	

EXHIBIT A

	Mitigation Measure	Timing	Agency or Department Consultation	City Verification (date and initials)
3-4.	Development within the Village Residential areas shall be "pedestrian in scale" and shall provide direct and easy access to the core commercial area and transit stop. Residential buildings in the urban village shall "front" onto the street (no long uninterrupted walls). Building facades should be varied and articulated to provide visual interest to pedestrians. All through streets shall contain park strips with shade trees. In order to implement this design, the Project shall adhere to these General Plan policies as depicted in the Projects "Planned Development Standards," including its road design standards (Appendix F).	Conditional Use Permit	City Planning & Inspection Services	
	5) CULTURAL RESOURCES			
5-1.	If evidence of archaeological artifacts or paleontologic resources are discovered during construction, all operations within an area at and adjacent to the discovered site shall halt until a qualified archaeologist determines the extent of significance of the site.	Building Permits	City Planning	
5-2.		Building Permits	City Planning	
5-3.	On-site preservation of a resource is the preferred alternative. Preserving a cultural deposit maintains the artifacts in context and may prevent inadvertent discovery of, or damage to, human burials. Preservation may be accomplished through a number of means such as capping or covering the site with a layer of soil, fencing the site area, and/or incorporation of the resource in a park area.	Building Permits	City Planning	

Mitigation Measure	Timing	Agency or Department Consultation	City Verification (date and initials)
11) NOISE			
11-1. Prior to or concurrent with submittal of a tentative subdivision map, the applicant shall provide a project development plan that includes a six-foot tall wall and a landscaped area between said wall and edge of the "G" Street right-of-way (behind the sidewalk) of no less than 15 feet.	Tentative Subdivision Map	City Planning & Inspection Services	

Certificate of Completion:

By signing below, the environmental coordinator confirms that the required mitigation measures have been implemented as evidenced by the Schedule of Tasks and Sign-Off Checklist, and that all direct and indirect costs have been paid. This act constitutes the issuance of a *Certificate of Completion*.

Environmental	Coordinator

Date



APPLICABLE MITIGATION MEASURES OF THE GENERAL PLAN EIR— ABSOLUTE-LEECO ANNEXATION

	Mitigation Measure	Timing	Agency or Department Consultation	City Verification (date and initials)
	Plant/Animal Life			
3-a)	When site-specific development proposals are submitted to the City for review and action, surveys should be conducted for special-status species prior to the disturbance of potentially suitable habitat. All surveys will be conducted in accordance with applicable state and federal guidelines.	Annexation	City Planning	Completed in March 2004 and 2005 with Biological Resources Inventory by Live Oaks Associates (Appendix D)
	Traffic/Circulation			
7-a)	Appropriate traffic studies shall be prepared for all development projects which can be expected to reduce a road segment or intersection levels of service below "D."	Annexation	City Planning	Not Applicable (roads operating at LOS D or better.
7-b)	The City shall require all development proposals to contribute, based on their proportionate share of impact, to circulation system improvements necessary to maintain at least a level of service "D" on all road segments and intersections impacted by the development project.	Certificate of Occupancy	City Planning	
	Public Facilities/Services			
8c)	Site designs will need to be reviewed to assure that development does not hinder efficient and cost-effective public services delivery.	Tentative Subdivision Map	City Planning	
8-d)	Development projects will be required to pay public facilities impact fees as established by the City in accordance with the requirements of State law.	Certificate of Occupancy	City Planning	